BATH AND NORTH EAST SOMERSET COUNCIL

INSPECTOR'S REPORT

STATEMENT OF COMMUNITY INVOLVEMENT

Inspector: Keith Holland BA(Hons) Dip TP MRTPI ARICS Date: 23rd August 2007

Bath and North East Somerset Council Statement of Community Involvement (April 2007)

INSPECTOR'S REPORT

Introduction

- 1.1 An independent examination of Bath and North East Somerset Council's Statement of Community Involvement (SCI) has been carried out in accordance with Section 20 of the Planning and Compulsory Purchase Act 2004 (the Act), as applied by s18(4) of the Act.
- 1.2 Section 20(5) indicates the two purposes of the independent examination in parts (a) and (b). With regard to part (a) I am satisfied that the SCI satisfies the requirements of the relevant sections of the Act, in particular that its preparation has accorded with the Local Development Scheme as required by s19(1) of the Act.
- 1.3 Part (b) is whether the SCI is sound. Following Paragraph 3.10 of Planning Policy Statement 12: Local Development Frameworks, the examination has been based on the 9 tests set out (see Annex A). The starting point for the assessment is that the SCI is sound. Accordingly changes are made in this binding report only where there is clear need in the light of tests in PPS12.
- 1.4 A total of 41 representations were received, all of which have been considered. The Council proposed a number of amendments to the SCI in response to representations received and these have been taken into account in the preparation of this report.

<u>Test 1</u>

- 2.1 The Council has undertaken the consultation required under Regulations 25, 26 and 28 of the Town and Country Planning (Local Development) (England) Regulations 2004. The only omission was that Colerne Parish Council was not consulted due to a procedural error at the Regulation 25 stage. This was rectified and Colerne Parish Council was included at all subsequent stages. I am satisfied that Colerne Parish Council has not been prejudiced by this error.
- 2.2 This test is met.

<u>Test 2</u>

3.1 Paragraphs 2.8 – 2.12 acknowledge that the Local Development Framework (LDF) is a way of delivering the aims of the Community Strategy and states that the Council will work with the Bath and North East Somerset Local Strategic Partnership (LSP) to make sure that the content of the two documents complement each other and to avoid the duplication of consultation exercises. Paragraph 2.10 also mentions the role of the LSP in the delivery of the Local Area Agreement for Bath and North East Somerset. The SCI also makes reference to other community strategies and initiatives (Paragraphs 2.13 - 2.18), such as the Bath and North East Somerset Compact and states that consideration will be given to how these will be linked in terms of objectives and consultation.

3.2 This test is met.

<u>Test 3</u>

- 4.1 The Council has set out in Appendix C of the SCI those groups which will be consulted. This list includes the statutory bodies from PPS12 Annex E. It is stated at in Paragraph 3.10 and the text box at the beginning of Appendix C that the Council holds a database of consultee details and that this will be updated as necessary. Contact details to enable an individual or organisation to be added to the consultee database are also provided.
- 4.2 A number of representors request the inclusion of their organisation in the lists contained at Appendix C of the SCI. As the Council has confirmed that these organisations are listed in its database I am content that they do not need to be listed specifically in the SCI.
- 4.3 There are, however, some adjustments to the lists in Appendix C that it is necessary to make and I recommend accordingly below.
- (R1) PPS12 refers to Specific Consultation bodies not statutory consultees. Therefore the Council should change the phrase Statutory Consultees in Appendix C to "Specific Consultation Bodies" and replace the phrase non statutory consultees with "Other Consultees".

Also remove reference to the Strategic Rail Authority from Appendix C and replace with Network Rail. Additionally as the organisation no longer exists, remove the reference to the Traveller Law Reform Coalition from Appendix C and replace with Friends Families and Travellers.

4.4 Subject to the recommendation above, this test is met.

<u>Test 4</u>

5.1 Paragraphs 3.16 – 3.18 and Figures 4 and 5 of the SCI show that the Council will involve and inform people from the early stages of Local Development Document (LDD) preparation and Appendix B sets out the range of methods the Council will employ to do this. The Council clarifies in this appendix and in Figures 4 and 5 the stages at which consultation will take place and who will be consulted at those stages. It shows that consultation will take place with the key stakeholders during the issues and options stage of Development Plan Documents (DPD) production in accordance with Regulation 25. I am satisfied that providing these stages are followed the consultation proposed will be undertaken in a timely and accessible manner.

5.2 This test is met.

<u>Test 5</u>

- 6.1 Appendix B sets out the methods that the Council proposes to use to involve the community and stakeholders. These cover a variety of recognised consultation techniques that will present information via a range of different media. The Council indicates in this appendix and also in Figures 4 and 5 at what stages of LDD preparation the various methods might be employed.
- 6.2 The SCI acknowledges at Paragraphs 3.11 3.12 that the Council may have to provide extra support to facilitate consultation with certain groups or individuals and proposes in Figure 3 how it might do this. Information in this figure and also in Paragraph 2.2 and Figure 1 explain how the Council will make its information accessible to all members of society thus meeting the requirements of the Race Relations Act 2000 and the Disability Discrimination Act 1995.
- 6.3 I am satisfied that the methods of consultation proposed in the SCI are suitable for the intended audiences and for the different stages in LDD preparation.
- 6.4 This test is met.

<u>Test 6</u>

- 7.1 Section 6 of the SCI explains how the Council will seek to ensure that sufficient resources are put in place to achieve the scale of consultation envisaged. I am satisfied that the Council is alert to the resource implications of the SCI.
- 7.2 This test is met.

<u>Test 7</u>

- 8.1 Paragraphs 3.19 3.20 explain how the results of community involvement will be taken into account by the Council and used to inform decisions. The Council also proposes to prepare reports at the end of the consultation period explaining how views have been considered and documents changed in light of the community involvement. The SCI should, however, state where these will be made publicly available. I therefore have the following recommendation to make.
- **(R2)** Add the following to the end of the second bullet point of Paragraph 3.20:

"These reports will be made available on our website, <u>www.bathnes.gov.uk</u> and in paper copy at the deposit locations used during the consultations."

8.2 Subject to the recommendation above, this test is met.

<u>Test 8</u>

- 9.1 Section 5 of the SCI explains that the Council continuously monitors and reviews all consultation documents and that the SCI will be formally reviewed as part of this process and reported on through the Annual Monitoring Report.
- 9.2 I am satisfied that the Council has mechanisms for reviewing the SCI and has identified potential triggers for the review of the SCI.
- 9.3 This test is met.

<u>Test 9</u>

- 10.1 Section 4 of the SCI describes the Council's policy for consultation on planning applications. The information in Figure 9 meets the minimum requirements and provides details of additional methods of consultation. Figures 7 and 8 distinguish between procedures appropriate to different types and scale of application and Paragraph 4.25 includes information on how the consultation results will inform decisions.
- 10.2 The SCI does not address the longer statutory time period for consultation that may be applicable in certain circumstances and I recommend a change to acknowledge this.
- **(R3)** Insert the following at the end of the first sentence of Paragraph 4.24:

"However, bodies such as Natural England will be allowed a longer period of time to comment on applications where this is prescribed by legislation."

10.3 Subject to the recommendation above, this test is met.

Conclusions

- 11.1 The Council has set out in its Appendix E of its Regulation 31 Statement a number of proposed changes to the SCI in response to representations received on the submission document. These suggested amendments do not affect the substance of the SCI but they do improve the clarity and transparency of the submission SCI. These changes are given in Annex B to this report and I agree that they be implemented below.
- (R4) Implement the changes proposed in Annex B to this report.

- 11.2 The Council has also set out in Appendix E of its regulation 31 Statement a number of factual changes to the SCI. Once again these are amendments which do not affect the substance of the SCI but do improve the accuracy of the submission document. These are given in Annex C to this report and I recommend their implementation below.
- **(R5)** Implement the changes proposed in Annex C to this report.
- 11.3 In the event of any doubt, please note that I am content for such matters as any minor spelling, grammatical or factual matters to be amended by the Council, so long as this does not affect the substance of the SCI.
- 11.4 Subject to the implementation of the recommendations set out in this Report, Bath and North East Somerset's SCI (April 2007) is sound.

Keith Holland

Keith Holland

Inspector

ANNEX A

TESTS OF SOUNDNESS

Examination of the soundness of the statement of community involvement

3.10 The purpose of the examination is to consider the soundness of the statement of community involvement. The presumption will be that the statement of community involvement is sound unless it is shown to be otherwise as a result of evidence considered at the examination. A hearing will only be necessary where one or more of those making representations wish to be heard (see Annex D). In assessing whether the statement of community involvement is sound, the inspector will determine whether the:

i. local planning authority has complied with the minimum requirements for consultation as set out in Regulations;¹

ii. local planning authority's strategy for community involvement links with other community involvement initiatives e.g. the community strategy;

iii. statement identifies in general terms which local community groups and other bodies will be consulted;

iv. statement identifies how the community and other bodies can be involved in a timely and accessible manner;

v. methods of consultation to be employed are suitable for the intended audience and for the different stages in the preparation of local development documents;

vi. resources are available to manage community involvement effectively;

vii. statement shows how the results of community involvement will be fed into the preparation of development plan documents and supplementary planning documents;

viii. authority has mechanisms for reviewing the statement of community involvement; and

ix. statement clearly describes the planning authority's policy for consultation on planning applications.

From: Planning Policy Statement 12: Local Development Frameworks

¹ The Town and Country Planning (Local Development) (England) Regulations, 2004.

ANNEX B

PROPOSED CHANGES

Appendix E: Schedule of responses to the representations made in the submission stage consultation. Included recommended non factual changes requested.

Schedule of representation made in Statement of Community Involvement submission consultation

- The following schedule includes details of all 40 duly made representations made during the submission consultation on the SCI which ran from 26th April to 6th June 2007. Details of all observations/comments submitted by 5 organisations are also included.
- A number of changes to the Council have arisen as a result of the May 2007 Council election and subsequent changes to the Council administration. Factual amendments to the SCI are requested to reflect these changes. These suggested amendments are listed at the end of the schedule.

A number of respondents requested either written representations or participation by oral examination as follows:

13		Respondents requesting participation at oral examination:
	Ann Godfrey (Bath Resident)	Diocese of Bath & Wells (see comments 20 & 23)
	Bath Preservation Trust	Federation of Bath Residents' Association (see comment 25)
	Claverton Parish Council	Keynsham South Forum (see comments 24, 26, 28 & 30)
	David Orme (Bath Resident)	
	Henrietta Park Residents Association	
	Keynsham Community Association	
	Meadow View Residents Action Group	
	Mentoring Plus	
	Moorland Road Traders Association	
	North Wiltshire DC	
	Paul Howard (Bath Resident)	
	Whitchurch Parish Council	
	Woodland Trust	

The reasons for requesting an oral examination are outlined underneath to the corresponding representation and are highlighted in grey.

Respondent Details (response number)	Sound/ Unsound	If unsound, which test of soundness does the representatio n relate to	If unsound, was the matter raised earlier in SCI consultation?	Comments Made	Proposed Response	Suggested Factual Changes
SOUND						
			anisations/indivi		L	
 (1) Jeffrey West, Chairman, Living and Working Sub- Committee Cotswold Conservation Board 	Sound	n/a	n/a	The Cotswolds Conservation Board supports the contents of the submission draft SCI	Support noted	none
(2) Malcolm Watt, Planning Officer, Cotswolds Conservation Board	Sound	n/a	n/a	I have been instructed to inform you that the Cotswolds Conservation Board supports the SCI as now drafted.	Support noted	none
(3) Colin Rich, Peasedown St John Parish Council	Sound	n/a	n/a	Sound	Support noted	none
(4)Rose Freeman, Planning Assistant,	Sound	n/a	n/a	Thank you for including the Theatre's Trust in Appendix C and for adding comprehensive contact	Support noted	none

Theatres Trust				details at the head of this section. We find the SCI to be SOUND and look forward to being consulted on other		
(5) Louisa McKay, Planning Liaison Officer, Environment Agency	Sound	n/a	n/a	LDF documents. We are pleased to see that we are included in the list of statutory consultees who will be involved through all subsequent stages of the Local Development Framework.	Support noted	none
(6) David Vaughan, Policy Officer – Spatial Planning, Somerset County Council	Sound	n/a	n/a	 Thank you for consulting Somerset County Council on your submitted SCI. There are no issues for Somerset in this document and I therefore have no formal comments to make. However, you should note that there are a couple of typographical errors in figure 9 (p23), which refers to Appendix B rather than Appendix C. I note that Somerset County Council is identified as a statutory consultee and look forward to consultation on other LDF 	Support noted and that the Appendix C should be correctly identified on page 23.	Figure 9 (p23) change both instances 'Appendix B' to 'Appendix C'
(7) Elizabeth James, Clerk to Hinton Charterhouse Parish Council (B&NES)	Sound	n/a	n/a	documents in due course. Support All	Support noted	none

(8) Ron Davies, Network Strategy Manager, Highways Agency	Sound	n/a	n/a	We have reviewed this document and have no substantive comments to make. We note that the Highways Agency is listed within the list of bodies to be consulted about further Local Development Framework documents.	Support noted	none
(9) Ms Briony Waite, Director, Mentoring Plus	Sound	n/a	n/a	Support inclusion of young people as a target group we need to involve in the preparation of the LDF (Figure 3)	Support noted	none
 (10) Robert Saunders, Police Architectural Liaison Officer Avon & Somerset Police 	Sound	n/a	n/a	Sound	Support noted	none
(11) Nick Cardwell, North Wiltshire District Council	Sound	n/a	n/a	Support the inclusion of North Wiltshire District Council and the North Wiltshire Parish Council's of Colerne and Box within Appendix C	Support noted	none
(12) Claverton Parish Council (B&NES)	Sound	n/a	n/a	Claverton Parish Council supports the SCI. No changes considered to be necessary as SCI considered sound.	Support noted	none
(13) Ken Biggs, Chairman of Ken Biggs Construction	Sound	n/a	n/a	Sound I fail to see how this detail will help as ay present simple things often take a	Support and comment noted	none

(Bath)				year to resolve.		
(14) Simon White, Deputy Headteacher, Wellsway School	Sound	n/a	n/a	Sound	Support noted	none
(15) Esther Parker, Treasurer, Meadow View Residents Action Group	Sound	n/a	Yes – submitted written comments following first draft consultation	Whilst not being initially consulted, at the pre- submission stage, the Meadow View Residents Action Group welcomes the opportunity to see and comment on the current Statement of Community Involvement document. However, we did manage to comment on the previous draft and are pleased to note that many of our comments have been incorporated before this latter document was produced.	The Meadow View Residents Action group was not directly identified as a group on our LDF consultation database prior to the Reg 26 consultation on the SCI. The group found out about the consultation through a poster in their local area and were able to respond to the consultation on the draft SCI.	none
				The document would appear to be sound and is a vast improvement of the previous document. The principles, on which it is based, if applied rigorously, seem to be fair and equitable. We hope that equal care is taken to monitor the processes as	Noted.	none

				promised in the document.		
				Care needs to be taken regarding public consultation to make it accessible to a wider majority, bearing in mind that there is not an over reliance on technology such as the internet. There are a limited number of households who own computers especially within the more rural areas and the elderly. This is particularly important in our area which is classified as deprived.	Noted – this is reflected in the SCI.	none
				Training to understand the planning process and the inherent jargon will also be necessary in order for lay persons to give meaningful contributions at committee and we are pleased to see the comprehensive glossary of terms and the flow chart which goes some way to address this point.	Noted – training to understand the new planning process for community and voluntary sector will be looked into.	none
				We just question how this document will be disseminated out to BANES residents.	On adoption the SCI will be launched and a leaflet produced summarising the SCI distributed.	none
(16) Brian Simmons, All Saints	Sound	n/a	n/a	Sound	Support noted	none

Community Group, Keynsham (17) Ann Godfrey	Sound	n/a	n/a	Contact boxes which were not in earlier draft SCI	Support noted	none
Bath Resident (18) PD Marsden, Chairman, Copseland Residents Association	Sound	n/a	n/a	On behalf of the Copseland Residents Association, I return herewith the Submission Stage Representation Form that you recently sent to me along with the policy document. The form appears designed to cater for those wishing to propose modifications to the Policy Document. We feel that this document is an improvement on the previous version in terms of clarity and inclusivity, and is acceptably sound. Our submission is intended to reflect this. At the same time, it is our view that if planning problems of the recent past are to be minimised, it is important that local residents, collectively as a major stakeholder in the future of the Council area, should be involved in the earliest stage in the consideration of major developments. The	Support noted. However Residents' Associations are already identified as a specific Target Group in Figure 3 which the Council will need to involve in the preparation of the Local Development Framework and would include the Federation of Bath Residents' Associations. The Federation of Bath Residents' Associations is included on the Local Development Framework database and, and as a Residents Association, the Council will engage them in all stages of the preparation of the Local Development Framework.	none

				umbrella body, the Federation of Bath Residents' Associations, should have a seat at the 'high table' in any discussion of the future of the Local Development Framework that might affect the city, as it does currently on the Local Strategic Partnership. Just how this view could be expressed in the representation form is unclear.		
(19) Peter Duppa-Miller, Combe Hay Parish Council	Sound	n/a	n/a	Sound Recognising that the Submission Statement was prepared before the recent elections, how do the following changes get included in the eventual statement of Community Involvement: 1. Page 8 – paragraph 2.13 – the Bath (South) Local Committee has been disbanded. 2. Page 17 – paragraph 4.1 – the Development Control has, I understand been re-organised. 3. Page 24 – paragraph 4.20 – there is now only one Development Control Committee for the whole of	Support noted Agree that these factual changes need to be made.	none See factual changes requested at the end of this schedule.

				Bath & North East Somerset.		
(a) Deborah Porter, Somer Valley Friends of the Earth	Sound (not stated but comments raised are not fundamen tal objections and welcome the purpose and aim of the SCI.	n/a	n/a	Somer Valley Friends of the Earth welcomes greater involvement in planning matters by individual members of the community and community organisations. Below are the Somer Valley FoE comments on the Statement of Community Involvement produced by Bath and North East Somerset Council. Local Strategic Partnership The Local Strategic Partnership, the document says, will work through four 'blocks' to deliver the Local Area Agreement (LAA). Not one of these blocks includes environment or biodiversity, although "Healthier Communities" does cover some environmental aspects. The Local Area Agreement is meant to be a delivery plan for the Sustainable Community Strategy, which sets the strategic vision for an area, according to the Government White Paper,	Support noted. Local Strategic Partnership As this comment relates to the LAA and its relationship with the Community Strategy, not directly to the SCI, the comment has been referred to the Council's Corporate Project team who are responsible for the LAA and the Community Strategy.	

Strong and Prosperous
Communities. The
Community Strategy itself
is meant to incorporate an
integrated approach based
upon sustainable
development objectives
(PPS 12). The four aims of
sustainable development
set out in PPS 1 are
economic development;
social inclusion;
environmental protection
and prudent use of
resources. The Community
Strategy and, therefore, the
LAA are supposed to
encompass all four.
It is clear that Community
Strategies are meant to
incorporate biodiversity and
other environmental
matters, as cited in
paragraph 2.9 of the SCI.
Accordingly, it seems
entirely inappropriate for a
body responsible for
delivering, through
governance, the LAA to
work through blocks not
including these matters. It
is imperative that this is
addressed if Sustainable
Development, the
Government's primary aim,
is to be achieved. It is
inconceivable that delivery
of a sustainable community
strategy would not have

		reference to environmental]
		matters. As I pointed out in	
		my last response, there is	
		no strategic approach	
		within B&NES to	
		biodiversity, in particular	
		within the gamete of	
		challenges presented by	
		climate change. It is absent	
		from both the B&NES	
		Biodiversity Action Plan and	
		the Green Spaces Strategy.	
		There appears to be no	
		strategy aimed specifically	
		at an integrated approach	
		to the climate change issue	
		either. Clearly, another	
		'block' must be added to	
		the list.	
		It is worrying, but	
		unsurprising, that the	
		approach being taken to	
		delivery appears to be	
		entirely socio-economic.	
		The intention to work with It is not considered	
		the Somer Valleyappropriate to commentPartnership is sound, buton strategies prepared	
		Partnership is sound, but the LPA should be awareon strategies prepared by other partners as	
		that the "Brighter Futures" part of the SCI	
		Community Plan, which it consultation. This is	
		implements, is a flawed outside the remit of the	
		document. There are SCI.	
		several reasons for this,	
		including the way it has	
		operated; the lack of any	
		Task Group set up to look	
		at environmental issues and	
		a lack of any expertise in	
L	 I		

Appendix B states that Council Connect is the first point of contact for
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It is suggested that the consultation arrangements for the Local Strategic Partnership and Community Strategy consultation databases are utilised, but first these must be worked on to make sure that they	Hotline can be set up and widely publicised as and when deemed necessary. Coordinating consultation arrangements and databases is currently being investigated in order to establish best practice.
A transparent approach to member selection for Steering/Advisory/Working Groups presumably means that the availability of these posts will be very widely advertised in the most	As outlined in Appendix B key stakeholders, statutory consultees and elected members will be involved in steering/advisory/worki ng groups. Member selection will be transparent but membership will not be open.
Appendix C Under the heading, "General consultation bodies" in Appendix C, it is stated that various types will be consulted depending on the nature and relevance of the Local Development Document. However, it does not say	Appendix CAppendix C closelyfollows the format ofAppendix E in PPS12. Itexplains which categoryconsultation body has tobe consulted under theRegulations and whichare consulted by theCouncil should considerthe need to consult.

who decides this. It would		
seem most appropriate to	The Appendix makes it	
ask those on the mailing list	clear that the list is not	
which of the various	intended to be	
documents they would like	exhaustive whilst	
to be consulted on (or	providing the	
notified of the consultation	opportunity for groups	
period) and indicate this in	and individuals to be	
the document.	added to the Local	
	Development	
Appendix C does not list	Framework. The	
Cam Valley Wildlife Group.	Companion Guide to	
As the group is a	PPS12 advises against	
particularly active group	listing names of	
regarding both planning	individual groups as this	
and wildlife matters in	would become out of	
B&NES, but is not a branch	date too quickly.	
of the local Wildlife Trust,	Appendix C of the SCI	
we feel that it would be a	correctly lists the types	
welcome addition to the,	of groups the Council	
admittedly not exhaustive,	proposes to involve.	
list within the list of		
Environmental Groups.		
Also, Transport 2000 would		
be a good organisation to		
add.		
auu.	Figure 3	
Figure 3	Comments noted.	
•	Comments noted.	
In Figure 3 it is stated that extra effort is needed to		
reach Bath residents, on		
the basis that they are not		
represented by Town or		
Parish Councils. However,		
although the function of		
Town or Parish councils is		
to represent their residents,		
they do not necessarily do		
so, and even if a council		

			puts forward what it		
			believes to be a majority		
			view, it will not accord with		
			the view of all residents (It		
			should be noted that Norton		
			Radstock Town Council has		
			at present a wholly un-		
			elected council - those who		
			put themselves forward and		
			six co-opted councillors,		
			decided upon by those who		
			had put themselves		
			forward!). A less strenuous		
			effort to reach ordinary		
			residents in areas outside		
			Bath will result in an		
			unequal opportunity for		
			personal involvement		
			between Bath and other		
			parts of the District. Bath		
			residents can approach		
			their B&NES councillors in		
			the same way that		
			residents outside Bath can		
			approach their councillors,		
			so the views of individual		
			residents can be passed on		
			equally well. In some ways		
			it is preferable to have		
			views coming through one		
			tier than through several.		
			Ŭ Ŭ	Figure 3 is not intended	
			Regarding small Businesses	to be exhaustive but	
			(Figure 3), it is my	does make it clear that	
			understanding that the	'organisations	
			Radstock Town Traders feel	representing small	
			that their views are best	businesses will be	
			aired via their own	consulted'. This would	
			organisation, rather than	include the Radstock	
L	ļ	ļ	organisation, rather thall		

through the Norton Radstock Chamber of Commerce. Midsomer Norton is the larger trading town with a different role to that of Radstock. The consensus within the Chamber will tend to reflect this, leading to a situation where the particular concerns of Radstock Traders could be under- represented. The Radstock town Traders could be added to the list in the box.Town Traders.Paragraph 3.17 roduction of policyTown Traders.
documents can be viewed in the Local DevelopmentLocal DevelopmentScheme on the council's website or at Planning reception. To connect to the Internet at a library now costs over £3.00. The timetable is a very useful document for anyone wishing to participate. At the very least, the timetable on request from Council Connect, published in "Council News"Local Development Scheme is made available for inspection at all LDF deposit stations (listed in p50 of submission SCI).Councel Connect, published in "Council News"Local Development Scheme is made available for inspection at all LDF deposit stations (listed in p50 of submission SCI).

The wording of paragraphword4.4 could be more positiveParagraphthan "it is advisable". Itthanwould be best if this were a'act	is considered that this ording is appropriate. ra 4.11 also reflects at the Council ctively encourages' e-application
conIt seems that ecologicalyetconsiderations lose out toooften within the planningnotsystem. If there is a caseappfor certain pre-applicationspeadvice to be exempt from	nsultation. the Council has not t introduced a arging system it is t considered propriate to state ecifically which advise ay be exempt from ange.

		area, which is often poorly		
		understood. The		
		consideration of ecological		
		matters as early in the		
		process as possible is pretty		
		much essential if		
		conservation opportunities		
		•••		
		and gains are to be		
		properly achieved or		
		maximised, and can result		
		in less cost to the applicant		
		and delay in processing,		
		thus enabling greater gains		
		to be achieved. This could		
		be addressed in paragraph		
		4.9.		
			This schedule comes	
		Figures 7 and 8	from the government	
		Figure 8 still contains	publication <i>Statements</i>	
		0		
		reference to applications on	of Community	
		Greenfield land that the	Involvement and	
		council "resolves to	Planning Applications	
		approve" as qualifying for	(2004). The phrase	
		the Level 2 definition. This	which the Council	
		does not make sense in the	resolve to approve'	
		context of the purpose of	refers to planning	
		the SCI and the process of	applications based on	
		community involvement.	site allocations agreed	
		That the council resolves to	in Planning Policy by	
		approve something	elected members.	
		suggests strongly that the		
		application has already	It is not considered	
		reached an advanced stage	appropriate to comment	
		and that the decision is	on previous examples	
		essentially a political rather	consultation of as part	
		than planning decision,	of the SCI consultation.	
		which makes the	This is outside the remit	
		'frontloading' approach	of the SCI.	
		defunct in these		

circumstances. Rather than
taking this line, it would be
preferable to emphasis
allocation in the plan, which
suggests that approval is
possible. It does not seem
to be appropriate to pre-
empt a decision. In any
case, if the council has
already made up its mind,
there is nothing that
community opinion will do
to change it, it seems, as in
the case of Radstock
Railway Land (arguably a
greenfield site), where the
Town Council and the
results of two community
polls (the Parish Poll and
the Community Coalition
Exit Poll) were ignored and
the political decision on the
application was pushed
through before the people
were able to vote out
supporters of the plan in
the May election and vote
into office B&NES
councillors opposed to it.
The Level 3 definition
includes sites 'sensitive' to
development, and this is
defined partially in Figure 8.
Presumably, this takes the
Government's lead, as does
Figure 7. However,
"substantial development of
a Conservation Area" is no
light matter, and the level

of consultation in Figure 7
would seem to be rather
inadequate. There is a
potential considerable effect
on local communities from
Level 3 developments in
B&NES from adverse effects
on a Conservation Area,
loss of allotment land,
which is already well under-
supplied in the District, and
replacement of employment
land with housing and, in
certain circumstances,
development adjoining a
listed building. There
appears to be a case in
B&NES for going beyond
the guidelines provided by
the Government and
providing for greater
community involvement for
Level 3 applications, such
as interactive events where
members of the community
and representatives of
community and other
organisations come
together to explore aspects of development. Exhibitions
are too easily used to
manipulate information and
responses, providing the
veneer of community
support for a scheme that
will not have it when it
finally comes to committee.
The descriptions of Levels 1
and 2 cite controversy, but

r	
	conflict is a useful concept
	that could be flagged up.
	Conflicting
	needs/purposes/uses are
	an area in which the
	community needs to be
	involved, and in a way in
	which it is made aware of
	the nature and implications
	of the conflict. Controversy
	implies that the community
	is already aware of
	conflicts, which may well
	not be the case. A
	development may be seen
	as not "contrary to LDF
	policy", but does
	encompass conflict, where
	it is in accordance in one
	respect and contrary in
	another. The Level 1
	definition could be adapted
	to include this. There is no
	reason why B&NES should
	not adapt the terminology
	provided by the
	Government.
	Again, a definition, this
	time Level 1, implies that a
	judgement needs to be
	made that anticipates
	whether or not a plan is
	likely to depart from the
	LDF. Although in some
	cases, this would be
	obvious, in others
	departure may only become
	apparent after a
	considerable amount of

Frontloading and the nature of community consultation If the community is to truly be able to influence decisions that affect it, frontloading is essential, and it is also essential that the approach to frontloading is correct – not left in the hands of the developer to engineer the desired result. The involvement of the Development Control Teams is cited in paragraph 5.6 with reference to the frequency and nature of developer-led consultation and the final sentence contains a list, which includes both details on the nature of developer- led consultation and feedback from the community. However, nowhere does it stipulate by which mechanism the
the feedback will be from the developer. The SCI is a bit woolly regarding its expectations of developers
in this respect, saying in paragraph 4.13 that it should be "in accordance with the SCI" and that

T				1
		appropriate people should		
		be involved. Developers		
		can, and do, misrepresent		
		the results of consultations,		
		and although councils are		
		perfectly capable of doing		
		the same, it does not		
		usually have a commercial		
		interest spurring it on. It		
		would seem appropriate for		
		the council to back up its		
		wish that consultation be		
		suitable with a mechanism		
		whereby the public's view		
		on the consultation is		
		sought, thereby providing a		
		means of exposing		
		behaviour designed to fool		
		the council. There appears		
		to be no such mechanism		
		suggested within the SCI,		
		which leaves the system		
		open to abuse. It is unclear		
		how the Development		
		control Manager can		
		adequately oversee		
		developer-led consultation		
		(paragraph 6.6), if there is		
		no mechanism for assessing		
		the efficacy of and public		
		satisfaction with, that		
		consultation. This needs to		
		be addressed if there is to		
		be any confidence in the		
		process of involvement and		
		if the whole thing is not to		
		be seen as a clever way of		
		appearing to give public		
		validation to developments	The Planning reception	

foisted upon them. is currently only based
in Bath. Copies of LDF
documents are available
Paragraph 4.16 states in deposit stations as
that hard copies of listed in p50 of the
applications can be viewed submission SCI.
at Planning reception. It is
important to ensure that Parish Councils are
this Planning reception is provided with planning
available not only in Bath, applications which may
but also in Keynsham, be able to view (see
Midsomer Norton and Figure 9).
Radstock, all of which have
council offices. Applications
being available in Trim
Street advantages Bath
residents over those in the
rest of the authority,
effectively involving them
more in the planning
process through greater
ease of access. It is
important that as many
residents as possible have
equal opportunities. There
is also a case for holding
copies of applications
pertinent to the Parishes
within those Parishes, if
involvement is to be fairly
apportioned. After all, the
Parish Council should see
applications anyhow, in It is not considered that
order to offer a properly this should be altered as
considered view. this reflects standard
practice.
Paragraph 4.17 specifies
a further 14 days for
comment on significant

changes to an application,
which represents no
advance on the current
provision. It is difficult for
local organisations and
individuals to respond
adequately within 21 days,
let alone 14. That there was
knowledge that an
application would come
forward is really no
argument, as a response
often must be fitted in
around existing
commitments. A response
to substantial changes can
be every bit as complicated
as a response to an original
application. A further 21
days would help to achieve Comment noted
the greater participation
that the SCI aims to foster.
Figure 9
It would be useful to
publicise the fact that the
weekly list is distributed in
the way stated, so that
those without easy or As stated in the SCI the
cheap access to the display of site notices is
Internet know where to go. carried out in
accordance with the
There is still no Town & Country
commitment to display Planning Act (General
notices in multiple locations <i>Permitted Development</i>)
if necessary and where they Order.
are most likely to be seen
by the public. "Prominent
place" and "near the site"

	1	1			[
				are rather vague – the		
				notice could be in a		
				prominent location, but not		
				one that is visited much by		
				those most interested, or		
				that is round the corner		
				form a site and so not		
				taken notice of. The council		
				could included some sort of		
				commitment to trying to		
				ensure that notices are		
				displayed in a location, if		
				available, that will prevent		
				malicious removal, in		
				addition to other locations,		
				and that it can be read by		
				those who have difficulty.		
				Sheets larger than A4		
				should be considered, as		
				the A4s are difficult for		
				older people to read, and a		
				Braille message should be		
				included. At the least, large		
				print should advertise the		
				dates and the contact	The database includes	
				details for further	details of what the	
				information.	organisation or	
					individual are broadly	
				It is not clear what	interested in. The	
				mechanism is in place that	administration of this	
				will ensure that the Case	system within the	
				Officer, regarding	Council is not	
				consulting non-statutory	considered to be an	
				organisations, encourages	issue for the SCI.	
				appropriate groups to be		
				consulted. Given that there		
				will be a SCI database and		
				that community groups will		
				be on it, it would seem		
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appropriate for the groups	
appropriate for the groups to say which types of	
5 5.	
application they would wish to be involved with in which	
areas, and remove the	
guesswork. There appears	
to be no commitment to	
such a mechanism. Without	
this, groups that would like	
to be consulted, and may	
be assuming they will be (in	
line with involvement laid	
out in Appendix B) because	
they have registered their The Council is aware of	
interest in being consulted, this issue which was	
may not be. also raised at the pre-	
submission consultation.	
The methods of publicising The procedure for	
set out in Figure 9 include newspaper	
planning applications advertisement of	
advertised in the Bath planning applications is	
chronicle, yet the notice of currently being	
consultation periods in reviewed by the	
Appendix B specifies a Development	
larger range of publications. Management Manager.	
This larger range is more	
appropriate. Obviously, In the interim	
there would be little point summaries of planning	
in the Norton Radstock applications are	
Journal carrying <i>all</i> presented in many of	
applications irrespective of the local papers for	
location, unless it had a example in the	
desire to do so (being a Somerset Guardian,	
smaller publication), but however this is the	
the Somerset Guardian is a newspapers own	
substantial sister-paper to summary and not all	
the Bath Chronicle serving applications are	
a different part of B&NES, included.	
and should, therefore, carry	

		the same level of		
		information. The Bath		
		Chronicle is not, on the		
		whole, interested in events		
		in the Norton Radstock		
		Area, and will have a lower		
		circulation in that area. By		
		placing the entire list in the		
		Bath chronicle and not in		
		the Somerset Guardian, a		
		bias towards greater		
		planning involvement by		
		Bath Residents is created.		
		This must be remedied if	The list in 4.21 is a	
		the aims of the SCI are to	standard location for	
		be upheld.	committee papers as	
		-	decided by Democratic	
		Paragraph 4.21 includes a	Services. This comment	
		list of points where access	has been referred to	
		to committee papers will be	Democratic Services.	
		granted. Radstock library		
		and the Norton Radstock		
		Town Council Office in		
		Victoria Hall, Radstock		
		should be added to this list.		
		The bus fares the short		
		distance to Midsomer		
		Norton from Radstock are		
		exorbitant and a barrier to		
		involvement. If the council		
		is serious about increasing		
		public access and		
		participation, it should		
		grant as easy access to the	The wording "normally	
		town of Radstock as to	21 days" was changed	
		Midsomer Norton.	to "a minimum of 21	
			days", so that there is	
		Paragraph 4.24 states a	no doubt about the	
		"minimum" of 21 days, but	minimum period for	

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hoes on to say that	making	
comments received after	comments/representatio	
the deadline are not	ns following the	
required to be considered.	previous (Reg. 26)	
Should it say, "maximum"?	consultation.	
It would be preferable if the		
council committed to the		
intention to try to be		
flexible, where possible,	As specified in para 4.26	
regarding the receipt of	this paragraph is not	
comments.	intended to list all	
	issues which comments	
Paragraph 4.26 includes a	can be raised, it is	
list of issues for focus.	meant to be an aid to	
However, most of these	those who are unsure	
issues are covered within	about what constitutes	
the headings, "suitability of	a material	
the site for development"	consideration.	
and "planning policies,		
government and planning		
case law including previous		
decisions of the council".		
The matter of the impact on		
a Conservation Area, which		
is considered separately		
from other matters at		
present, appears within a		
larger sub-list, but would		
be more appropriately listed		
separately. The inclusion of		
all other matters apart from		
the general points at the		
start and end of the list		
(above) and not others, for		
example wildlife, suggests		
that some parts of planning		
policy are more important		
than others and also directs		
members of the public to		

	I	
address certain issues. This		
is undesirable and smacks		
of shifting the focus away		
from 'problem area' such as		
wildlife and biodiversity and		
from areas that the council		
would wish to deal with		
itself, such as socio-		
economic matters. If there		
is to be a list of relevant		
issues it must be		
comprehensive. It would be		
better to either include this		
list or direct people to a		
guide that spells out all the	As stated in the	
matters considered for	previous consultation:	
planning applications.	For expedience it is	
	Council policy that three	
As stated in the previous	minutes is standard	
submission, 3 minutes for	time for comments to	
an unspecified number of	be made at committee.	
members of the public to	We encourage detailed	
speak to the committee is	statements to be made	
entirely inadequate.	in the form of written	
(paragraph 4.29). It is	representations. No	
difficult enough for a person	change to the SCI is	
to put into 3 minutes the	recommended.	
	recommended.	
pertinent points, let alone a	We approximate datailed	
group of people. There	We encourage detailed	
must be a commitment to	statements to be made	
flexibility on this issue.	in the form of written	
Demonstration A CO status	representations. No	
Paragraph 4.30 states	change to the SCI is	
that verbal comments will	recommended. The	
not be recorded, although	details of which parts of	
related comments made by	committee meeting are	
councillors will be. This	recorded is the same for	
does not seem right if a	all Committees and is	
participatory and	decided by Democratic	

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		transparent culture encouraged. It woul		
		appropriate to include		
		written records of th		
		spoken comments		
		(provided by the one		
		commenting), could		
		entered into the rec		
		necessary there cou		
		requirement to prov		
		these at the start of		
		meeting in order that		
		can be checked and	It is considered that for	
		corrected as necessa	5	
		the time of speaking		
			procedures and details	
		Post-determination	about the Ombudsman	
		There is no reference		
		section to legal redr		
		through Judicial Rev		
		no reference to the	the procedures for	
		Environmental Law	making complaints	
		Foundation, or other		
		that can be contacted	ed in a members. Details can	
		case where a non-a	oplicant be sought on our	
		is unhappy with a de	ecision. website and via Council	
		The lack of this sort	of Connect.	
		information is unhel	pful and	
		could lead members		
		public to believe tha	t there	
		is no redress other t	han	
		complaints about		
		community involven	nent	
		through the council's		
		complaints procedur		
		(paragraph 4.36), a		
		therefore no redress		
		matters outside the		
		Appendix E. There is		
L	Į Į			ļ

				no reference to cases where a member of the public or organisation believes that a councillor has acted improperly, which would also be helpful in fostering community engagement with the process.		
UNSOUND)					
21 representat	tions (made k	by 12 different	organisations/ir	dividuals)		
(20) Revd Nick Williams, Diocesan Ecumenical Officer, Diocese of Bath & Wells	Unsound	Test 3	No –'this is the first time I have seen the document'	Page 7 para 2.9 makes no mention of faith communities	Para 2.9 refers to the membership of the Local Strategic Partnership the membership of which is outside the scope of the SCI. The comment has been referred to the Council's Corporate Project team.	none
The Diocese o	of Bath & We	lls consider it	necessary to ta	ake part in an oral examination	on because:	
				contribution to social capital,		
				North East Somerset's Local	Strategic Partnership rather	that the content of the SCI
			written represent No –		Castiers 2 addresses	
(21) Joanna Robinson, Conservation	Unsound	Test 3	unfortunately the trust failed to take	Para 3.10 to 3.12 Figure 3 Appendix C	Section 3 addresses how the community will be involved in the preparation of the LDF.	none

ensure effective involvement of voluntary organisations which exist to preserve the historic character and amenities of the city. Specifically a new paragraph should be added between paragraph 3.9 and 3.10 confirming the Council's commitment to working effectively with these organisations to ensure the LDF achieves effective stewardship of the WHS, and national organisations such as ICOMOS, the Georgian Society and the Victorian Society and the Victorian Society and local organisations such as the Bath Preservation Trust should be included in the list at Appendix C. It would also be useful to include a short explanation of the role of the Steering Committee for the WHS Management Plan in preparation of the LDF.
The SCI correctly highlights in Figure 3 the extra effort needed to reach residents of Bath: the BathFigure 3, which is no order of priority, highlights groups which the Council is particularly keen to involve in the preparation of the LDF this lengthy list (particularlyFigure 3, which is no order of priority, highlights groups which the Council is particularly keen to involve in the preparation of the LDF who in the past have

as the heading 'residents'been under representedsubsumes all the specificor more difficult togroups listed in figure 3).engage in planningAlthough this is a point ofissues. The BPT is apresentation rather thanwell informed groupsubstance, we consider thatwhich takes every'Residents' should be theopportunity to engagefirst target groupin the planning process
highlighted in Figure 3 not a 'catch all' entry at the end of the list.and therefore can not be categorised as 'hard to reach'.
In Appendix C we assume that 'Residents Groups and Associations; would include the Federation of Bath Residents' Associations, but it might be worth making this clear given the acknowledged need for special efforts to engage with residents of the City of Bath.
We are not seeing the inclusion of heritage groups such as BPT in Figure 3 since they do not come into the category of 'hard to reach'.
The Bath Preservation Trust is surprised and concerned that the SCI fails to commit the Council to ensuring effective stewardship of the WHS through the LDF process, and wouldIt is not the purpose of the SCI to to commit the Council to ensuring effective stewardship of the WHS through the LDF process. Appendix C makes it clear that

				set out at the hearing the importance of proper engagement with the appropriate expert bodies.	organisations will be consulted depending on the nature and relevance of the LDD	
(22) Justin Milward, Regional Policy Officer, Woodland Trust	Unsound	Test 3	Yes	para 3.10 (p11) and Appendix C (p42). We are pleased to see the Woodland Trust included in Appendix C under Environmental Groups in 'examples of non-statutory consultees' but would point out that our correct name is Woodland Trust, not Trusts.	Agree that the Woodland Trust should be correctly referred to in the text.	Appendix C (p42) change 'Woodland Trusts' to 'Woodland Trust'.
(23) Revd Nick Williams, Diocesan Ecumenical Officer, Diocese of Bath & Wells	Unsound	Test 3	No –'this is the first time I have seen the document'	Page 12 figure 3 '(e.g. the LSP) is considering how best to engage faith communities'. The place to start is Somerset Churches Together contact Mr Robin Dixon, 25 Claverton Road West, Saltford, Bristol, BS31 3AL 01225 872903	This comment again refers to the Local Strategic Partnership the details of which are outside the scope of the SCI. The comment has been referred to the Council's Corporate Project team. The SCI already acknowledges that further work needs to be done to engage faith communities (Figure 3) and the contact details provided have been added to the Planning Policy LDF consultation database.	none

'The faith con The Council tak	nmunity is s es the view t	seen to be a v hat this comme	ery significant of ent can be respon	ake part in an oral examination contribution to social capital, ided to via written representation I. Furthermore, the SCI already All sections that refer to	sustainability and cohesi ns as in part it refers to Bath	n & North East Somerset's
Cook Chair of Keynsham South Forum			aware of SCI, no consultation notice received	community participation/involvement including Fig 3 and Appendix B The Statement does not say how community groups will be identified and how this list will be updated (we were not included in the earlier parts of this consultation for example). Specifically the required contacts may not just be residents association, but also community and neighbourhood groups, community networks (including those who support mental health, older people etc).	in general terms how the Council intends to engage organisations and community groups in the Local Development Framework process and Appendix C sets out the list the consultation bodies to be involved in the process. Appendix B makes it clear that the list is not intended to be exhaustive whilst providing the opportunity for groups and individuals to be added to the Local Development Framework. The Appendix follows the guidance given in PPS12 and is not too details, to ensure that the SCI does not date rapidly. This LDF database is continuously maintained with details being collated across service areas in line with the data protection legislation. Individuals and organisations are	

					also invited to join this. The database reflects the advice given in PPS12 about which groups should be identified for consultation.	
'Residents fee of community The Council ta community invo	I that an ora involvemen kes the view lvement issue	Il examination t issues' that it is not es but that 'the	the purpose of a purpose is to co	ake part in an oral examinating accessible, encourage greater an oral examination to encoura possider whether the Statement espond thoroughly to the comme	r participation and promo ge participation and promo of Community Involvement i	te a better understanding of
(25) Alun Morgan, Secretary, Federation of Bath Residents Associations	Unsound	Test 4	Yes (did reply to previous consultations although issues raised here are not the same)	Section 3 para 3.12 and Figure 3 Residents: 1. The Federation of Bath Residents Associations role equates to that of Parish Councillors, thus, it should retain a specific place on LSP committee, and be informed of major planning applications. 2. The Federation has some 4500 members in Bath 3. The main committee meets every 2 months to discuss common problems such as: a. Planning Applications – major and minor b. Licensing problems c. City Centre Improvements and Proposals d. Traffic problems in Bath	Issue of LSP members This comment refers to the Local Strategic Partnership the details of which are outside the scope of the SCI. The comment has been referred to the Council's Corporate Project team. Advertisement of Major Planning Applications It is considered that the methods described in the SCI are appropriate for advertising major applications i.e. pre- application consultation (details of local organisations and residents associations being provided on request), weekly list advertisement, Council	none

				 e. Council policy on rubbish disposal f. Impact of student housing on Bath 4. It should have similar status to Parish Councils, be kept informed of planning applications, and be a full member of the LSP committee. 	website, site notices, consultation of non- statutory organisations at the discretion of the case officer (for example Federation of Bath Residents Associations), Local advertisement and provision of information from Council Connect.	
					In this way the Federation of Bath Residents Associations and the residents of Bath have ample opportunity to comment on major planning applications.	
'The Inspector overarching r The Council tak	or is unlikely nature of its es the view th	to be aware concerns'. hat written repr	of the unusual i	er it necessary to take part in role of the Federation of Bath Id be adequate to consider the is convey the role and characterist	Residents Association, a ssues in relation consultation	nd the
(26) Phyllis Cook, Keynsham South Forum	Unsound	Test 4	No – Not aware of SCI, no consultation notice received	All sections that refer to community participation/involvement esp. Appendix B	Fig 3 refers directly to how we will engage with groups who have not traditionally been involved in planning.	none
			Teceiveu	The draft SCI does not say	Furthermore, a wide	

consultations such as focus groups etc The most difficult and important aspects is how residents who do not normally take part will be encouraged to do so – the SCI does not fully address this.These issues are addressed in Appendix C. The LDF stakeholder database was prepared in accordance with PPS12 and was also informed by a number of service areas across the Council. This database will continue to be updated.
This consultation paper is not written in plain understandable language, and misses the main audience who are residents. Based on this, Community Involvement will not work. The SCI was reviewed by a member of Council staff with a plain English qualification prior to submission. On adoption the SCI will be launched and a leaflet produced summarising the SCI distributed.

The Keynsham South Forum consider it necessary to take part in an oral examination because: 'Residents feel that an oral examination will be more accessible, encourage greater participation and promote better understanding of community involvement issues'

The Council takes the view that it is not the purpose of an oral examination to encourage participation and promote a better understanding of community involvement issues but that 'the purpose is to consider whether the Statement of Community Involvement is sound' (PPS12, 2004 p76). Therefore it is considered that written representations can respond thoroughly to the comments made.

(27) Ann Godfrey, Bath Resident	Unsound	Test 5	Yes	1. Introduction weak. Community covers everyone who lives, works, invests in B&NES. Individuals are involved in the community on their own behalf and/or as members of one or more of the many local interest groups or 'communities' (to which reference is made elsewhere in the SCI)	1. It is considered that the introduction is already clear and concise and that the wording suggested would not improve clarity.	none
				2. Section 3 LDF outline is still not easy to understand Figure 2 is not clear – perhaps because monochrome – needs to appear alongside explanatory paras not overleaf as now	2. Diagram is taken from PPS12 and is considered to be an improvement on the previous diagram. It appears in colour in the original pdf document available on the website but in monochrome in the distributed copy due to cost of colour printing.	
				3. In para 3.5 consider replacing 'statutory processes' with 'regulations' to distinguish from para 3.8	3. The terminology in paras 3.5 and 3.8 are considered sufficiently explicit in the context of each respective paragraph.	
				 4. Is SPDs supplement planning policies really adequate to explain what they are/do? 3.7 5. para 3.6 'site 	 4. The Glossary on page 49 explains clearly the purpose of SPDs. 5. The term 'Site 	

coocific allocations	Allocations Dovelopment	[]
specific allocations document' would be clearer	Allocations Development Plan Documents' is considered sufficiently explicit within the context of the para 3.6. This wording also reflects the wording the Local Development Scheme.	
6. para 3.19 – re feedback – need to explain to community why their views have not been adopted otherwise 'one track minds' will claim they have been ignored/ involvement was a waste of time and will be less willing to be involved in future.	6. This is current practice and is reflected in 3.20 where it is stated that a schedule of comments will be prepared with the Council's response to all comments made.	
 7. Often gives impression of statement of intent rather than a description of established process – in sections 3.5 & 6 the future tense is used in places where one hopes the present tense is appropriate 	7. This statement looks beyond current practice and aims to improve community involvement by increasing the opportunities and making it easier to get involved. Therefore it is not just a statement of current practice, but is also aspirational and sets standards for the future.	
8. Appendix B – target group column – omit 'no target group' because 'wide	8. Agree with proposed change as will add to clarity	Appendix B – target group column – omit 'no target group' and replace

				 audience is the target group' – or replace whole entry with 'no particular target group' or 'general public' 9. Glossary – repetition is not explanation, also format is inconsistent between entries. Needs re- writing in plain English. 	9. This appendix is strongly based on the wording used by Planning Aid and is considered to be useful and well written.	with 'general public'
(28) Phyllis Cook, Chair Keynsham South Forum	Unsound	Test 5	No – Not aware of SCI, no consultation notice received	All sections that refer to community participation/involvement especially Appendix B How and whom – Appendix B does not say enough about how this will be done with people who rarely participate. This consultation paper is not written in plain understandable language and misses the main audience who are residents. Based on this, the SCI will not work.	SCI is essentially a process document and must set out detailed policy. On adoption the SCI will be launched and awareness of the document publicised. The wide range of techniques outlined in Appendix B and the target groups identified in table 3, section 2 and the groups listed in Appendix C shows who we will involve and how. It is also acknowledged in para 3.12 that these methods are aimed at reaching a wider target audience. The SCI was reviewed by a member of Council staff with a plain English qualification prior to submission.	none

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'Residents fee	The Keynsham South Forum consider it necessary to take part in an oral examination because: Residents feel that an oral examination will be more accessible, encourage greater participation and promote better understanding of community involvement issues'										
The Council takes the view that it is not the purpose of an oral examination to encourage participation and promote a better understanding of community involvement issues but that 'the purpose is to consider whether the Statement of Community Involvement is sound' (PPS12, 2004 p76). Therefore it is considered that written representations can respond thoroughly to the comments made.											
(29) Sheila Crocombe, Secretary, Keynsham Community Association	Unsound	Test 6	Yes (did reply to previous consultations although issues raised here are not the same)	It would be helpful to have a <u>named officer</u> as a link to avoid being shunted around from one department to another. Our experience has been: - Response to letters and emails within statutory time – yes except for one critical email to an officer with whom we had been liaising with but who then left the Authority without our knowledge. No one picked up his emails. Face to face meetings – yes Answers to questions – no	It is not considered appropriate to name officers within the SCI as this would rapidly date the document. Named officers are given for all planning applications and also on correspondence issued by the Council.	none					
				In particular in 1998 a plan was drawn up for a food store and community hall on a central site in Keynsham. The deal was that the shell of a community centre would be erected by the developer as	It is not considered appropriate to comment on previous examples consultation of as part of the SCI consultation. This is outside the remit of the SCI.						

				a payback and Keynsham Community Association would fundraise to furbish it. In 1999, following the advice of the Lottery fund consultant, we applied to the Council for specific factual information needed to complete the application form. The information was never forthcoming so we were unable to make the application and will never know whether or not we would have been successful. In 2001 we were given an ultimatum – 6 weeks in which to find a guarantee for £75,000. This was so unrealistic we were effectively bounced of discussions. It is now 2007 and not a stone has been turned on the site in question so where was the urgency. If a similar situation should arise in the future would this document produce any safeguards for a more satisfactory conclusion.		
(30) Phyllis	Unsound	Test 6	No – not	satisfactory conclusion. Section 6 which refers to	It is considered that	none
Cook Chair Keynsham			aware of SCI, no consultation	resources and budget for these changes.	section 6 of the SCI adequately explains how the level of community	
South Forum			notice received	The statement does not give enough detail about an adequate budget. Are	involvement outlined in the SCI will be resourced by Planning	

				details of the figures/potential resources available?	Services.						
The Keynsham South Forum consider it necessary to take part in an oral examination because: 'Residents feel that an oral examination will be more accessible, encourage greater participation and promote better understanding of community involvement issues'											
community invo	lvement issue	es but that 'the	purpose is to co	al examination to encourage pansider whether the Statement or spond thoroughly to the comme	f Community Involvement is						
(31) Ann Godfrey Bath Resident	Unsound	Test 9	No - Previous consultation asked specific questions, not covering present subject matter	SCI document is insufficiently clear/succinct/accessible/ consistent/unambiguous – [was it read before the consultation by anyone not involved in planning/] – too much jargon. Plain English required here and throughout the planning process	The SCI was reviewed by a member of Council staff with a plain English qualification prior to submission. The Glossary on page 46 explains the more generally used planning terms found throughout the SCI.	none					
				Need to attract and hold the interest of the general public Specific to planning applications: 1. Needs clear, logically sequenced exposition of the why, what how and when of development control and public involvement	 The sequencing of the Planning Applications chapter of the SCI is perceived to be logical. The subheading in this chapter follow the life- cycle of a planning application: Introduction Pre-application Submission of application Considering an application Determination Post determination 	none					

	2. needs clear statement of levels of development, including permitted development – GPDO is mentioned in the glossary but otherwise no reference	It is not the purpose of the SCI to explain permitted development or repeat the GPDO.	none
	 3. needs clear indication of time scale for determining/deciding 'normal' application. Perhaps an extra para between 4.16 and 4.17 	This is covered in para 4.31 and 4.32	none
	4. para 4.12 – Council should expect (not merely encourage) pre-application consultation at the appropriate level	Para 4.11 states that the Council 'actively encourages' pre- application consultation. This wording is considered appropriate.	none
	5. para 4.24 use of 'minimum' is ambiguous – give impression that comments can be received at any time thereafter in absence of other reference to target times	The wording "normally 21 days" was changed to "a minimum of 21 days" to reflect the legislation in the previous (Reg. 26) consultation.	none
	6. Figure 7 and glossary – 'Local Architectural or design team' gives the impression that architecture and design are alternatives! Rename Local Architectural Design team (and get them working soon)	It is not considered that this wording reflects this sentiment.	none

				7. para 4.28 – Why are spoken statements incorrectly called 'verbal' here and correctly named 'oral' in relation to the Inspector. Please use oral.	Agree with proposed change	para 4.28 – replace 'verbal' here with 'oral'
				8. para 4.33 actions taken by aggrieved parties	Agree with proposed change	Para 4.33 – replace 'for' with 'by'
				9. para 4.37 – add breach of condition to reasons for contacting Enforcement officer	It is not the purpose of this document to give detail about enforcement action. However, suggest changing wording in para 4.37 to say 'Contact the enforcement team if you consider a breach of planning control has occurred'.	Delete current para 4.37 and replace with 'Contact the enforcement team if you consider a breach of planning control has occurred'.
(32) David Orme Bath Resident	Unsound	Test 9 (marked test 4 but comment relates to Planning Applications section so reclassified as test 9).	No 'haven't seen the document until last week'	It's a minor tweak required, but the diagram on page 18 shows an arrow going from the 'appeal' box back into the 'issue decision' box. This can't be right – surely there is some review of the application in response to the appeal before a second decision is taken? In which case the arrow should perhaps go back to the 'negotiate with applicant' or 'assess applications' box.	Figure 6 is a summary diagram to show how a planning application is decided. Full details of the appeal process is outlined in para 4.34 and 4.35. However, agree with the comment that this could cause confusion and suggest changing the box in Figure 6 which currently states 'appeal' to say 'appeal process' for the purposes of clarity.	Change box in Figure 6 which currently states 'appeal' to say 'appeal process'

(33) Mrs Suzanne Dyer, Parish Clerk, Whitchurch Parish Council	Unsound	Test 9		Figure 9 (p25) sets out methods used to publicise applications. It says that weekly lists will be sent to Parish Councils and that Parish Councils will be consulted. We assume that a full copy of the application will be received but the document does not actually say so.	Agree with proposed change to clarify and reflect current practice.	Figure 9 (p25) Consult Town or Parish Councils add the following text: 'Town and Parish Councils will be consulted on all planning applications made within their administrative boundary (copies of these applications will be provided). Town and Parish Councils that will be consulted are'
(34)Justin Milward, Regional Policy Officer, Woodland Trust	Unsound	Test 9	Yes	Figure 9 (p23) Wording in the 7 th row of this table is confusing – we do not understand what 'special interest groups or community groups will be encouraged to be consulted' means. We would like to see a clear commitment to consult special interest groups without any qualification. For instance the Woodland Trust should be consulted for all planning applications that affect the irreplaceable semi natural habitat of ancient woodland (quote from PPS9 para 10). Some local authorities have already listed the Woodland Trust as non-statutory consultee for planning applications in their	Details of non-statutory consultees are listed in Appendix C. This list is available to Development Control case officers. For consultees with a particular area of specialty such as the Woodland Trust, current practice is that the Development Control case officer will initially contact specialists within the Council e.g. Trees & Woodlands team, who would then consult the Woodland Trust as appropriate. It is considered that this is a more effective method of consultation that direct contact from the case officer.	Figure 9 'Consult non- statutory organisations' At end of text add 'Specialist teams within the Council will also be consulted on Planning Applications e.g. Historic Environment, Trees & Woodland who will in turn consult non-statutory organisations as appropriate.'

				adopted SCIs, such as Lichfield District Council, Bridgnorth District Council and North Warwickshire District Council. The Woodland Trust would therefore like to see similar commitment in this SCI.	It is suggested that additional wording is added to Figure 9 to this effect.	
(35) Joanna Robinson, Conservation Officer, Bath Preservation Trust	Unsound	Test 9	No – unfortunately the trust failed to take advantage of the opportunity to comment earlier in the process	Paras 4.17 The undertaking in para 4.17 to re-notify consultees should cover the submission of later full details (reserved matters) related to outline planning applications as well as significant changes to planning applications.	It is considered that this level of detail is not appropriate for inclusion in the SCI.	none
				The Bath Preservation Trust considers that outline planning applications should not be used at all in a World Heritage Site such as the City of Bath, but if OPAs are used, then it is essential that all interested parties are notified of all later information which is submitted.	This is not something which can be addressed in the SCI.	
(36) Joanna Robinson, Conservation Officer, Bath Preservation Trust	Unsound	Test 9	No – unfortunately the trust failed to take advantage of the opportunity to comment	Paragraph 4.20 will need to be amended to reflect the changes to the Committee structure made by the new Council, as will 2.13	Agree with proposed change	See factual changes at the end of this schedule

(37) Paul	Unsound	Test 9	earlier in the process No – I was	4.17 The statement fails to	It is considered that the	none
Howard Bath Resident		(marked test 5 but comment relates to Planning Applications section so reclassified as test 9).	not aware of the previous stages of the involvement process	address involvement my members of the community who attended consultation events for major development, are satisfied with what is shown to them, only to discover a significant change in the planning application when it is too late. A number of people have said they saw models of Southgate with Churchill House retained at consultation events and went away satisfied, and were subsequently surprised to see that it was to be demolished. Had these people been contacted when the application changed, the Churchill House issue might have been addressed earlier and better by the Council and developers, instead of provoking so much controversy and marches in the street at election time	methods described in the SCI are appropriate for advertising major applications i.e. pre- application consultation with details of local organisations and residents associations being provided on request, weekly list advertisement, Council website, site notices, consultation of non- statutory organisations at the discretion of the case officer or specialist team within the Council. Local advertisement and provision of information from Council Connect. It is not considered appropriate to comment on previous examples consultation of as part of the SCI consultation. This is outside the remit of the SCI.	

				Also re 4.17 the statement does not cover the circumstance where an applicant withdraws the application and submits a new one. This happened recently with the Dyson Academy application, and objectors to the original application were not notified of the new one. This happened recently with the Dyson Academy application, and objectors to the original application were not notified of the new one. Developers could get round the provision of 4.17 by withdrawing and resubmitting an application, instead of making a significant change to an existing one, and objectors who took their eye off the ball could miss out on their chance to object to a revised application in which they were interested.		
(38) Barry Cruse, Chairman of the Moorland Road Traders Association	Unsound	Test 9	Yes	Neighbour Notification Letter – It is not sufficient for the immediate neighbours to be informed when a major development is proposed a wider area must be contacted by post	For major development consultation will occur as appropriate. For example for major applications pre- application consultation as well as the other methods for publicising planning applications outlined in Figure 9. Furthermore, for very	none

(39) Mrs Suzanne Dyer, Parish Clerk, Whitchurch Parish Council	Unsound	Test 9		Figure 9 (p25) says that all applications will be advertised in the Bath Chronicle. This is not much use to the Parish of Whitchurch. The Bristol Evening Post should be included on the list (as it is in the arrangements for publicising the Local Development Framework (p35)	largest schemes SPDs will be produced. The Council is aware of this issue which was also raised at the pre- submission consultation. The procedure for newspaper advertisement of planning applications is currently being reviewed by the Development Management Team. Amendments to figure 9 are proposed to address this.	See factual changes at the end of this schedule
(40) Mr Francis Holtham, Henrietta Park Residents Association	Unsound	None (objector identified as Test 9 but does comment does not relate to planning application)	No – lack of time to look at documents i.e. too busy	The Statement is far too long and complicated. It needs to be well written, concise and straight forward.	The SCI is intended to set out clearly how and when the community can be engaged in the planning process. It has been drafted in line with Government guidance. The SCI was also reviewed by a member of Council staff with a plain English qualification prior to submission.	none

Observations

The following comments were not classified as representations as they do not request material changes to the SCI or declare the SCI unsound (as discussed with Albert Tyning, Planning Inspectorate)

OBSERVA	ZIONS					
OBSERVA						
Peter Brown, Director of Policy and Planning, South West Regional Assembly	-	n/a	n/a	Thank you for your letter dated 24 th April 2007 and received by this office on 1 st May 2007 notifying the Regional Assembly of Bath & North East Somerset Council's consultation on the SCI. The Assembly will endeavour to respond within the consultation period if deemed appropriate.	Comment noted	none
David Jones, Planning Manager, Government Office for the South West	-	n/a	n/a	Para 2.11 line 5 add 'will' between 'this' and 'lead'	Agree that grammatical error should be corrected.	Para 2.11 line 5 add 'will' between 'this' and 'lead'
David Jones, Planning Manager, Government Office for the South West	-	n/a	n/a	Para 2.18 You might consider whether a link is required here so readers can view the Bath & North East Somerset Contact	Agree with proposed change	Add an information box on page 6 underneath para 2.18 containing the following text: "Find out more about the Bath & North East Somerset Compact The Compact on the Council website www.bathnes.gov.uk"
David Jones, Planning	-	n/a	n/a	Pre-application consultation, para 4.12	Agree that grammatical error should be	Pre-application consultation, para 4.12

Manager, Government Office for the South West				Reword first sentence to read: 'To ensure that a developer undertake s pre- application community involvement that is suitable for the size and type of development proposed (take out superfluous is proposed). Guidelines for the level of community involvement have been produced.'	corrected.	Reword first sentence to read: 'To ensure that a developer undertakes pre-application community involvement that is suitable for the size and type of development proposed, guidelines for the level of community involvement that will be encouraged have been produced.'
David Jones, Planning Manager, Government Office for the South West	-	n/a	n/a	List of consultation bodies Statutory consultees remove 'District' from North Somerset and South Gloucestershire Councils	Agree that the neighbouring local authorities should be correctly entitled in Appendix C.	List of consultation bodies (Appendix C) Statutory consultees remove 'District' from North Somerset and South Gloucestershire Councils
David Jones, Planning Manager, Government Office for the South West	-	n/a	n/a	Glossary Local Development Scheme – first line add 'is' between 'This' and 'a'. Local Plan – first line, amend 'set' to 'sets'. Line 3, amend 2011 to 2010.	Agree that grammatical error should be corrected.	Glossary Local Development Scheme – first line add 'is' between 'This' and 'a'. Local Plan – first line, amend 'set' to 'sets'. Line 3, amend 2011 to 2010.
JES Webb, Chairman and Planning Officer – Avon & Wilts Branch, The Inland Waterways Association	-	n/a	n/a	We are totally disillusioned with and have no confidence whatsoever with your Council when it comes to public consultation. Your Council appears to pay token lip-service to the process and after wasting everyone's time then	These comments do not refer to the Statement of Community Involvement but the Inland Waterways experiences of working with the Council generally.	none

proceeds to ignore what has been discussed when making vitally important decisions. This situation would appear to be not unrelated to officers taking the easy option and hiding behind documents that have still to be published.It is not considered appropriate to comment on previous examples consultation of as part of the SCI consultation. This is outside the remit of the SCI.The Association obviously confines its criticism to matters related to the waterways within the Council's area, and this principally involves the River Avon through Bath. This is an area where we have tried very hard to work with the Council, albeit without success, hence our comments as recorded above.It is not considered appropriate to comment on previous examples consultation of as part of the SCI.We note that an Inspector is to be appointed to carry out an Independent Examination of the process and when he does this we would formally request that he is provided with a copy of this letter.It is not considered appropriate to comment on previous examples consultation of as part of the SCI.Some examples of ourSome examples of our
concerns which have given rise to our recorded position are as follows: 1. In April 2002 the

Council commenced an
initiative at a public
meeting at St. Mary's
Bathwick, to enhance the
River Avon and to reverse
the City's previous policy of
"turning its back on the
river". The proposal was
that a River Avon Corridor
Study would be produced.
This was an initiative that
we strongly supported and
at that time there was a
realistic expectation that
the document would take
18 months to two years to
produce. Against this
background we did say that
it was important not to
await the publication of the
document before starting to
apply the planning
objectives. This was against
the background that
opportunities had in the
past been lost and that this
situation must not reoccur.
Despite receiving these
assurances a number of
opportunities were lost.
2. The IWA signed up
to be a Partner in the Study
Group tasked with assisting
· · ·
with the publication of the
Corridor Study Document.
Our involvement included
not only attending meetings
but arranging inspection

cruises so that the "River
Bank" could be viewed from
the water and also surveys
of "boaters" to see what
they felt about the river.
they left about the river.
3. An element
identified at an early date
was that it was vitally
important to get rid of the
"steel piled trough" and for
the south bank to introduce
a "stepped towpath" which
is a brilliant success outside
the Rugby Ground below
Pulteney Weir. Pursuant to
the closing part of 1 above
the Council chose not to
impose this condition when
granting Outline Planning
Permission for the vitally
important Western
Riverside Development. We
are now faced with the
prospect of the having a
multi million pound
development on the South
Bank with the river running
through a steel sheet piled
trough and being largely
inaccessible to the residents
and the public. The words
"Opportunity Lost" come to
mind. Is it any wonder that
with Bath's approach to
planning that it is in danger
of loosing its World
Heritage Status?

· · · · · ·	
	4. Another example of
	lack of consultation was the
	sacrifice of the previously
	imposed Section 106
	Planning Condition over the
	provision of a landing stage
	at the Transport
	Interchange adjacent to
	Churchill Bridge, this in
	response to commercial
	pressure from the
	Developers. We would
	welcome an Independent
	investigation into the
	"Consultation" process
	which approved this.
	5. Further examples of
	the situation covered by the
	closing part of 1 above are
	the lost opportunity in
	respect of the Student
	Accommodation between
	Lower Bristol Road and the
	river bank and the
	permission to get rid of the
	historic timber building
	behind the Morris Minor
	Centre again in Lower
	Bristol Road. Currently the
	process applicable to the
	Dyson University Building
	at South Quay appears to
	be following the same
	pattern.
	6 After an introductory
	6. After an introductory
	period when things
	appeared to be moving

forward satisfactorily with
the Study Group (See 2
above) its activities were
allowed to lapse and we
were fobbed off with
explanations as to pressure
on staff etc. It was only
after some two years that
we were told that the
assignment to produce the
Corridor Study had been
passed to a Major Projects
Team who had chosen to
ignore our previous
involvement. An informal
meeting with them
produced further placatory
noises but again absolutely
no further contact and we
continue to be kept in the
dark. Nothing seems to
change.
7. We received and
commented upon the Bath
Western Riverside SPD
reiterating what we had
already stated and again
absolutely no notice was
taken. The document was,
as far as the river was
concerned a complete
disappointment. It failed
completely to put into
words your previously
expressed and encouraging
•
expressed and encouraging aspirations as to maximising the river's potential.

				I am disappointed that I have to write in this manner. This is solely the result of the Council completely failing in their duty to conduct reasonable consultative processes. Our only redress will in future be to strongly oppose the scheme insofar that the Council have allowed a scheme to go forward which totally fails to recognise the river's potential. I do not at this stage propose to waste further valuable time in involving myself in commenting on a consultation process which it is obvious you only at the best treat in a token fashion. I will however be prepared to provide chapter and verse of the situation for the Inspector when he commences with the task of reviewing what has, or should I say has not, happened.		
Peacock and Smith Ltd on behalf of WM Morrisons Ltd	-	n/a	n/a	At this stage, the company does not have any particular comment to make about the SCI, however, it is keen to ensure that it is consulted at future stages of	Comment noted. Peacock & Smith included in the consultation database representing WM Morrisons Ltd	none

ANNEX C

FACTUAL CHANGES

FACTUAL CHANGES

4.1 Changes to structure of Development Management Department

The Development Management teams have been restructured since the submission of the Statement of Community Involvement in April 2007. To reflect these changes:

Change para 4.1 to read 'Within Development Management there are currently three teams: the Major/Minor team, a team dealing with major/complex applications and a team dealing with applications within the 'other category' (for example householder applications, listed buildings applications and applications relating to certain changes of use).

4.20 Changes to Development Management Committee Structure

The Development Management Committee system has been restructured, to reflect the changes agreed by Council on 17th May 2007 the following changes are requested:

Change para 4.20 'There are currently three Development Control Committees:

- Area A Committee covers the Bath Area and meets every 4 weeks;
- Area B Committee covers the surrounding rural aera and meets every 4 weeks;
- The General Development Control Committee deals with applications that have district wide implications or which straddle the boundaries of the other committees and meets quarterly.

To:

There is a dedicated **Development Control Committee** which meets monthly.

2.13 Disbanding of Local Area Initiatives

The Bath South Local Committee was disbanded by the Council on 17th May 2007.

Amend para 2.13 'The Bath South Local Committee which covers 7 wards in the South of Bath'

Appendix D: Anticipated changes to the Delegation Scheme

The existing delegation scheme is currently under review. It is suggested that if a new delegation scheme is approved by the time of the inspection that Appendix D be amended to reflect the new delegation scheme.

Removal of redundant text

Remove Preface for submission consultation (p1)

Add summary of Submission SCI consultation to Appendix A as follows:

'Under regulation 28 of the *Town & Country Planning (Local Development) (England) Regulations 2004* a six-week consultation was carried out from 26th April – 6th June 2007 following the submission of the SCI to the Secretary of State. All comments made were submitted to the Planning Inspector who examined the SCI on behalf of the Secretary of State.'

Change reference to 'Development Control'

Change all instances of 'development control' throughout the SCI to read 'development management' (with the exception of the committee name 'Development Control Committee').

Factual change in relation to local advertisement for district

Local advertisement of planning applications in the district is currently being reviewed by Development Management Manager, as such the following change is requested:

Amend Figure 9 to say 'Local Advertisement in the Bath Chronicle' and 'All Planning applications are advertised in the Bath Chronicle, each Friday newspaper(s) circulating in the district.