

Bath & North East Somerset - The place to live, work and visit

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1. INTRODUCTION

The Local Development Scheme

- 1.1 The Planning and Compulsory Purchase Act 2004 as amended by the Localism Act 2011, requires all local planning authorities to prepare and maintain a Local Development Scheme (LDS). The LDS is a timetable for the production of the Local Plan, Development Plan Documents and Supplementary Planning Documents that the Council is preparing, or intends to prepare. These documents are known collectively as Local Development Documents (LDDs). It is the starting point for residents and stakeholders to find out what planning policies relate to their area and how these will be reviewed.
- 1.2 The LDS should be kept up-to-date and was last reviewed in October 2014. To cover the period 2015 2019, the amendments comprising this version of Local Development Scheme were agreed on 17th December 2015.
- 1.3 The Local Development Scheme came into effect on 17th December 2015.

A Glossary of terms used in this document is set out at **Appendix C**

Local Development Framework

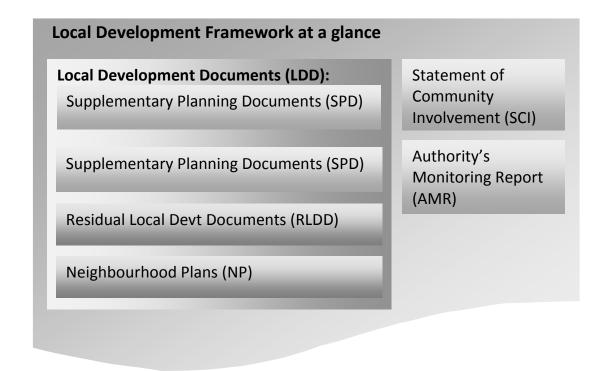
- 1.4 The Local Development Framework comprises a portfolio of locally prepared planning documents (Local Development Documents). It also includes related documents such as the Authority's Monitoring Report (AMR) and the Statement of Community Involvement (SCI).
- 1.5 Local Development Documents (LDD) include:

Development Plan Documents (DPD). These set out policies and proposals and have development plan status and therefore have full weight in the determination of planning applications (see paragraph 1.7). They will be subject to community involvement and Sustainability Appraisal/Strategic Environmental Assessment throughout their preparation and will be subject to independent examination. They

include Local Plans and Neighbourhood Plans. The policies map should illustrate geographically the Local Plan policies.

Supplementary Planning Documents (SPD): Supplementary Planning Documents do not have statutory development plan status but are useful in providing more detailed guidance and support for policies and proposals in Development Plan Documents. They are quicker to prepare as they are not subject to independent examination. Whilst they constitute a material consideration in the determination of planning applications they cannot be used to formulate planning policy or designate sites. They will however be subject to community involvement and where appropriate Sustainability Appraisal during preparation.

1.6 **Residual Local Development Documents:** This is any other document which does not fall within the remit of a DPD or an SPD.



The Development Plan for Bath & North East Somerset

1.7 Section 38(6) of the Planning and Compensation Act stipulates that planning applications must be determined in accordance with the Development Plan unless material considerations indicate otherwise. This gives considerable weight to Development Plan Documents.

1.8 With the adoption of the Core Strategy in July 2014 the Development Plan for Bath and North East Somerset comprises:

The B&NES Development Plan December 2015

Bath & North East Somerset Core Strategy adopted July 2014	
Saved policies from the Bath & North East Somerset Local Plan adopted October 2007 ¹	These policies will be saved for an indefinite period. Some have been replaced by the policies in the Core Strategy (set out in Appendix 1 of the Core Strategy) and the remaining policies are being reviewed through the Placemaking Plan.
Joint Waste Core Strategy DPD (JWCS) adopted March 2011	This supersedes all existing Local Plan policies on Waste apart from Policies WM.4 and WM.9 which will be reviewed through the Placemaking Plan. The JWCS sets out the waste planning strategy for the West of England, addressing the planning aspects of the waste hierarchy promoting waste minimisation, recycling/ composting, recovery and disposal.
The Policies Map (previously known as the Proposals Map)	This illustrates all the allocations and designations set out in the DPDs. It will be revised as each new DPD is adopted where there are allocations or designations. The existing Local Plan Policies Map will be amended to give geographical expression to the Core Strategy and the Placemaking Plan. Proposed amendments to the Policies Map will be publicised alongside the appropriate DPD.
Neighbourhood Plans	Three Neighbourhood Plans have been made; Stowey Sutton NP, Freshford and Limpley Stoke, and Clutton

¹ The Schedule of saved Local Plan policies can be viewed <u>here.</u>

- 1.9 There are currently no adopted Neighbourhood Plans or Neighbourhood Development Orders in B&NES but a number of neighbourhood plans are under preparation.
- 1.10 Emerging DPDs will carry weight as set out in the NPPF.

Other related planning documents

- 1.11 Other key planning related documents the Council is required to produce are a Statement of Community Involvement, a Monitoring Report and a Policies Map as explained below.
- 1.12 The **Neighbourhood Planning Protocol (NPP)** was adopted in September 2012 and sets out how the following new mechanisms will operate:
 - Neighbourhood Fora,
 - Neighbourhood Referenda
 - Neighbourhood Development Orders
 - Community Right to Build
- 1.13 The NPP also incorporates a review of the Council's **Statement of Community Involvement** which was adopted in 2007. This helps to ensure that the Council is in a position to respond to the Localism agenda efficiently and coherently. This will enable communities to understand the range of opportunities to interact with and take an active role in planning in their locality.
- 1.14 A minor review of the NPP was undertaken in October 2014 to ensure the information is factually correct and up to date and any anomalies rectified.
- 1.15 The **Authority's Monitoring Report** (AMR) assesses whether plan production is on target and the extent to which policies in local development documents are being implemented. It monitors key data such as housing completions, growth in office space and losses in industrial space. It will also monitor CIL once finalised. The AMR is based upon the period 1st April to 31st March each year.

Bath & North East Somerset's Local Development Framework in 2015

Local Development Documents Local Development Documents Current **Under preparation Development Plan Documents Development Plan Documents** Joint Strategic Plan B&NES Core Strategy Placemaking Plan Joint Waste Core Strategy Travellers' Sites Plan (2011)**Neighbourhood Plans** Saved policies from the B&NES Local Plan (2007)* B&NES Policies Map **Supplementary Planning Supplementary Planning Documents Documents Planning Obligations SPD** See Annex A for full list Locally Listed Buildings SPD Other documents Other documents Community Infrastructure Levy Authority's Monitoring Report **Neighbourhood Planning Protocol** (includes the Council's Statement of Community Involvement)

2. LOCAL DEVELOPMENT FRAMEWORK PRODUCTION 2015 - 2019

Progress

Development Plan Documents



The **Core Strategy** (adopted 14th July 2014) sets out the long term strategic planning framework for Bath & North East Somerset and includes a spatial vision and spatial objectives looking ahead to 2029. The Core Strategy forms **Part 1 of the Local Plan** to comply with the NPPF requirement to produce a Local Plan.

- 2.2 The Core Strategy is scheduled for an early partial review in conjunction with the preparation of the **West of England Joint Planning Strategy** (see below) and a routine review in 2019, five years after its adoption.
- 2.3 The four West of England Authorities have signed a memorandum of understating to prepare a Joint Spatial Plan (JSP). The JSP will provide a formal coordinated strategic context to inform UA local plan reviews. It will identify: the overall quantum of housing needed in the Wider Bristol Housing Market Area to 2036; the overall spatial strategy for accommodating homes and employment land across the sub-region including strategic locations; and the strategic infrastructure necessary to deliver the spatial strategy for the West of England. Joint studies will be procured to support this process.
- 2.4 The LDF documents are supported by an Infrastructure Delivery Plan to ensure the strategic proposals are deliverable and aligned with infrastructure needs. Linked to this is the revised Planning Obligations SPD (see below). The Core Strategy and the Placemaking Plan (see below) will both need to be underpinned by the Community Infrastructure Levy (CIL) to address infrastructure funding issues and ensure growth happens in a planned way.
- Profile updated

2.5

The Local Development Framework needs to prepare for growth through facilitating delivery of key development sites. To achieve this, the Core Strategy will be complemented by the **Placemaking Plan** (PMP). This DPD will form **Part 2 of the Local Plan** (see also above) and will identify development site allocations, review designations and make changes to Development Management policies. It will set out the development

parameters for site allocations in the context of their surroundings. It will specify the delivery mechanisms drawing on key evidence such as the Housing and Economic Land Availability Assessment (HELAA). The DPD will be structured to take account of the different needs of the varying locations across the District.

- 2.6 The **Joint Waste Core Strategy** was adopted by the West of England Unitary Authorities in 2011 and, in conjunction with adjoining UAs, consideration will be given to its review during the LDS period.
- 2.7 The **Travellers' Sites Plan** (formerly Gypsies, Travellers and Travelling Showpeople Site Allocations DPD) will establish the location of a number of sites suitable to meet the permanent and transit accommodation needs of Gypsies and Travellers in the District. Preferred Options were published for consultation in July 2012. The further site assessment work needed, the requirement to work jointly with adjoining authorities (Duty to Cooperate) to ensure that all non-Green Belt options are fully explored has affected progress and has necessitated a review of current the timetable. The revised timetable is set out in the Document profiles on page 17.

Profile updated

- 2.8 The Localism Act introduces **Neighbourhood Plans**. These are being prepared by neighbourhood forums under the auspices of the Local Authority and once 'made' they will form part of the Development Plan. To facilitate this process, the Council has introduced a **Neighbourhood Planning Protocol** '**My Neighbourhood**' which incorporates the Statement of Community Involvement. The Government is currently funding Neighbourhood Planning support. Between April 2015 and March 2019 *Locality* in partnership with *Planning Aid England* and other partners will deliver the national support package for Neighbourhood Planning.
- 2.9 The current position on Neighbourhood Plans within Bath and North East Somerset Council is summarised below:
 - Stowey Sutton NP has been 'made' (or adopted), Freshford and Limpley Stoke, and Clutton NPs are close to adoption.
 - Englishcombe, Chew Valley Area, Whitchurch, Publow with Pensford, Stanton Drew parishes and Midsomer Norton Town Council are currently working on their options and Draft Neighbourhood Plans and are expecting to formally submit their

- Neighbourhood Plans to B&NES by the end of 2015 with examinations and referendums being held in Spring 2016.
- Timsbury, Batheaston and Westfield Parish Councils are currently collating the evidence base for their Plans by holding consultation events and sending out questionnaires. The next stages will be for the parishes to start developing planning policies.

Supplementary Planning Documents

The **Planning Obligations SPD** is a key document in setting out a 2.10 coordinated approach to securing contributions from development. It is Review a 'living document' and will be reviewed from time to time to take account of new information. In order to ensure that it is aligned with up-to-date policy, especially the Core Strategy, it has been revised together with the new Community Infrastructure Levy (CIL). The CIL and revised Planning Obligations SPD came into effect on 6th April. This SPD supersedes the Planning Obligations SPD published in 2009 and also Appendix C of the Bath Western Riverside SPD (March 2008, as updated in July 2014).

Plan review

The Energy Efficiency and Renewable Energy Guidance for Listed 2.11 Buildings and Undesignated Historic Buildings was adopted in September 2013 as an Appendix to the Sustainable Construction and Retrofitting SPD for use determining Listed Building Consent and Planning Applications. This Guidance will be reviewed to reflect updated Historic England advice once issued.

- 2.12 Work is now underway on a **Locally Listed Buildings SPD**. The timetable for its production is set out in the summary timetable on page 16.
- 2.13 Other SPDs will be prepared depending on their urgency and as resources permit.

Other related planning documents

The Council has prepared a **Community Infrastructure Levy (CIL)**. The CIL came into effect on 6th April 2015. It enables the Council to raise funds from new development in order to fund the timely delivery of infrastructure. Preparation of a CIL requires an adopted Core Strategy and it includes a charging schedule and a spending regime based on development proposals in the LDF. Its preparation entailed viability

- assessments so as not to inhibit development and input from stakeholders. The Infrastructure Delivery Programme will need to be kept up-to-date. The Localism Act requires the allocation of a proportion of CIL revenues raised back to neighbourhoods where development takes place. CIL Strategic Spending Protocol was agreed in July 2015.
- 2.15 Work undertaken so far on the Core Strategy, the Placemaking Plan and with the local community, along with the requirements arising from the NPPF, has stressed the importance of ensuring a sufficient environmental evidence base. The 2011 Natural Environment White Paper and work with West of England Nature Partnership also require the preparation of environmental strategies which will be a material consideration in plan preparation and planning decisions and provide the necessary evidence for plan-making. This includes a Trees and Woodland Strategy, Landscape Character Assessments and Design Guidance. These are described in more detail in Appendix A.
- 2.16 Although only the work essential to the preparation of the key
 Development Plan Documents and CIL will be prioritized for the duration
 of this LDS, there may be scope to initiate some of environmental
 strategies, in connection with corporate and national priorities
- 2.17 There are 36 conservation areas in the District but only 12 of these have up to date conservation area character appraisals. None at present have management plans, but preparation of an appraisal provides the scope to address management opportunities.
- 2.18 Work currently underway on a character appraisal and management plan for Keynsham Conservation Area is due to be completed by the end of 2015. The deficiency of not having a character appraisal for Bath Conservation Area was highlighted by the Inspector at the Core Strategy examination. This has begun to be addressed by preparing a framework for a character appraisal for Bath. Within this context, work has begun on characterisation of 6 areas within the Bath Conservation Area to underpin ongoing character appraisals.
- 2.19 Work continues on character appraisals for the rural areas, in particular for Englishcombe and Newton St Lowe. This work is scheduled to be undertaken in-house during 2015/16. Corston Parish Council is also seeking a character appraisal for Corston Conservation Area and

- provides the opportunity to continue to pilot a community engagement approach with Corston during 2015/16. Character appraisals for the other rural areas will be undertaken based on development pressure and local demand.
- 2.21 Generally, skills exist in-house for undertaking conservation area character appraisals, however internal resources are limited. As with Corston above, there is the potential to engage students from educational establishments in the development of appraisals; this approach was used for the recent development of Hinton Blewett appraisal.
- 2.22 Progress on the delivery of conservation area appraisals is dependent on funding – consultant engagement, graphic design and printing (if hard copy is needed). In respect of previous appraisals some funding has been available from parish councils.
- 2.23 In December 2015, the Council published Conservation Area Design Guidance (to supplement Placemaking Plan Policy D.9) to cover commercial signage and tables and chairs on the highway.

LDD Content and Key Milestones

2.24 The **LDS Summary timetable** setting out an overview of the programme and key milestones for the production of Bath & North East Somerset Local Development Framework is set out after the risk assessment table following para 4.9 and provides a schedule of the LDDs to be prepared during the next 4 years. This is followed by the individual profiles for each LDD.

3. THE EVIDENCE BASE

- 3.1 The strategies, policies and proposals in the Local Development Documents must be founded on a robust evidence base. A considerable amount of data is available at national and regional level. A number of bespoke studies have been prepared to inform the preparation of its Local Development Framework and other Council strategies. There are also opportunities for the Council to improve its data collection and management strategies. The full **Evidence Base** informing the Local Development Framework is listed on and is accessible via the Council's website. The evidence base covers the subjects listed below:
 - Economic (including Economic Development Needs Assessment)
 - Environment
 - Flood Risk
 - Housing (including the Housing and Economic Land Availability Assessment or HELAA)
 - Infrastructure Deliver Plan
 - Recreation, Cultural and Services
 - Retail
 - Sustainability
 - Transport
 - Urban Design, Landscape, and Heritage
 - Waste
 - Green Infrastructure Strategy
 - Green Spaces Strategy
 - Building Heights Study
- 3.2 Other studies not covered by the categories above can be found here. A comprehensive list of documents supporting the Core Strategy can be found on the **Core Documents List** and is supplemented by a series of **topic papers** also available within the Evidence Base.

PRODUCTION ARRANGEMENTS FOR THE LOCAL DEVELOPMENT FRAMEWORK

Sustainability Appraisal and Strategic Environmental Assessment

- 4.1 The development of DPDs and SPDs in the Bath & North East Somerset Local Development Framework will be informed by Sustainability Appraisal. Sustainability Appraisal and is an iterative process through which the economic, social and environmental effects of a plan under preparation are assessed. It incorporates the requirements of Strategic Environmental Assessment (SEA) as required by EU SEA Directive 2001/42 on the Assessment of certain Plans and Programmes on the Environment. The appraisal process will draw heavily on the evidence base.
- 4.2 In order to protect the integrity of European sites, Local Authorities are obliged to carry out Appropriate Assessment (AA) as a part of the planning process under the Habitats Directive. AA has been and will continue to be carried out in conjunction with the SA as recommended by the Guidance.

Review and Monitoring

- 4.3 Review and monitoring are crucial to the successful delivery of the spatial vision and objectives of the LDF and will be undertaken on a continuous pro-active basis. The **Authority's Monitoring Report** is prepared for each financial year (see also paragraph 1.15). It has a dual purpose which is to:
 - monitor progress of preparation of planning documents against agreed milestones in the LDS
 - assess the implementation of DPD policies against targets which will influence policy review and other decisions

Resources and Arrangements for Production

4.4 The Planning Service co-ordinates the preparation of Local Development Documents in liaison with other relevant Services across the Council. The document profiles (page 17 onwards) outline the responsibilities for document preparation.

Joint Working

- 4.5 Bath & North East Somerset Council works jointly with Bristol, North Somerset and South Gloucestershire Unitary Authorities (UAs) on subregional planning and cross boundary issues. Section 110 of the Localism Act sets out a new 'duty to co-operate'. In addition to the other West of England UAs referred to above the Council engages actively with the neighbouring authorities of Mendip District Council and Wiltshire Council on strategic issues. The 'duty to co-operate' applies to all local planning authorities and a number of other public bodies including:
 - Environment Agency
 - English Heritage
 - Natural England
 - Civil Aviation Authority
 - Homes and Communities Agency
 - Primary Care Trusts
 - Office of the Rail Regulator
 - Highways Agency
 - Integrated Transport Authorities
 - Highways Authorities
- 4.6 These bodies are required to cooperate with Councils on issues of common concern to develop sound Development Plans. The West of England UAs maintain a Duty to Co-operate schedule to record key cooperation activities.
- 4.7 The authorities are also working with business leaders as part of the Local Enterprise Partnership (LEP) for the West of England. The LEP does not have a direct role in spatial planning but there is a need for coordination in activities. Similarly the Council is committed to working collaboratively with the West of England Nature Partnership (WENP) which accords with advice in the NPPF.

Member Arrangements and the LDF

4.8 A bespoke Local Development Framework Steering Group guides the production of the Council planning policies and advises the Cabinet Member for Homes and Planning. Decisions on DPDs are made by Full Council in accordance with the Council constitution and other LDDs are agreed as appropriate.

Risk Assessment

4.9 It is often difficult to anticipate all potential risks which could affect the Local Development Framework programme. There are a number of factors that could affect the Council's ability to deliver the Local Development Framework in accordance with the programme outlined for each of the LDD Profiles. Actions to manage these risks have been identified.

Risk Assessment

Area of Risk	Likelihood/Impact	Mitigation Measures
Programme slippage	Medium/High Failure to meet the key milestones for LDDs in the LDS is detrimental to the reputation of the local planning authority. Absence of up to date Development Plan likely to lead to unplanned developments across the district. The deadlines for preparing the Local Development Framework are very challenging given the greater emphasis on community consultation. High risk Political process lead to delays	Ensure that progress is carefully monitored and that priority is given to achieving the key milestones set out in the LDS. Allow for contingency in the programmes. Use efficient project management. Ensure elected members are properly briefed throughout the plan preparation process including through the LDF Steering Group.
Adequate staff resources	Low/Medium Should cuts to local government funding together with the current restructuring of Council Services impact on the Planning Services, the potential loss of experienced staff would impact on the preparation of LDDs and heightens the risk of programme slippage.	Ensure that sufficient staff resources with the necessary experience and expertise are available for the production of LDDs. Consider seconding staff from other Services in the Council and/or joint working with neighbouring authorities. Subject to the availability of financial resources, employ temporary staff or consultants.
Financial resources	Medium/High It is important that there are sufficient financial resources available to prepare LDDs, including	Ensure the LDS influences budgetary decisions to ensure sufficient resources are in place including a suitable level of contingency.

	for consultants (where necessary), to secure and maintain robust evidence base, community consultation and engagement, and for the Examination process in the case of DPDs.	However cuts to local government funding are outside the Council's direct control.				
Competing work priorities	Medium/High The Policy Team is involved in a wide range of spatial policy work. Planning applications for major unplanned developments are resource-heavy. There is a risk that the Team's work is diverted from plan making by other unforeseen work pressures such as involvement in planning appeal inquiries, regeneration projects and responding to consultation on emerging Government policies.	Ensure that progress on the Local Development Framework remains a high priority and at certain times other work will have to take a much lower priority. Consideration may then need to be given to outsourcing work to prevent delays in progress.				
Evidence base	Low/Medium Lack of an up -to date evidence base will affect the soundness of a DPD	Maintain a proportionate and up to date evidence base. Ensure all policies and proposals can be fully justified with evidence.				
Level of public interest in plan making	Medium/High Historically the level of public interest in LDDs has been high during previous consultations and engagement exercises. An unanticipated high level of responses could result in a delay in the programme.	Ensure that resources are in place at appropriate times to ensure representations are dealt with promptly and efficiently.				
Neighbourhood Planning	Medium/High An additional stress on staff resources is the requirements to provide professional and technical advice to support Parish and Town Councils in progressing Neighbourhood Plans.	Maintain close liaison with Parish and Town Councils to monitor the scale of work required. Consider to what extent neighbourhood planning aspirations can be delivered through LDDs to reduce costs				

LDS SUMMARY TIMETABLE

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DOCUMENT			jan	feb	ma	apr			aug	oct	nov	dec	jan	feb	apr	may			sep	oct	nov	jan	feb	ma.	apr				sep	oct	dec	jan	feb	ma	apr			-	sep	oct	nov	
Placemaking Plan DPD		D			S		Н	Т		R		Α																				T	Т			T	Т				Ť	Ī
WoE Joint Spatial Plan DPD		()							РО						D			S			Н		Α															T			Ŧ
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Fravellers' Sites Plan DPD										0				D			S		Н			Rt		Α								Ī										1
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CIL Review (Reg 123 list and projects)					R										R									R								T		R		T	T	T	T	Т		Ī
Planning Obligations SPD Review					R										R									R								I		R	1							Ī
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Building Heights SPD							0				Α																															Ī
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Other SPDs			P	rogr	ess (as re	sour	ces p	oerm	nit •	•	•	•	•	• •	•	•	•	•	•	•	• •	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	
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PART 1: DEVELOPMENT PLAN DOCUMENTS

	V	VEST OF ENGLAND JOINT SPATIAL P	LAN					
Role and Content Identifies the housing requirement for the Wider Bristol HMA, identifies the broad locations to meet housing and employment land needs and the infrastructure required to deliver the growth.								
Status Development Plan Document								
Geographic Coverage District wide								
TIMETABLE & MILESTONES The planned milestones for the Joint Spatial Plan (JPS) are set out below. The early partial review of the B&NES Core Strategy to be undertaken in conjunction with other West of England authorities reviews will be informed by work on the West of England JPS.								
JSP Pre-Commer	ncement	Document consultation	December 2014 - March 2015					
JSP Issues and O	November 2015 - January 2016							
JSP Preferred options consultation (Reg 18) September - Octo								
Publish Pre-Submission Draft JSP (Reg 19) and draft SA report for consultation March - April 2017								
Submission of JS Report	Sept 2017							
Examination Hea	Dec 2017							
Adoption			March 2018					
		ARRANGEMENTS FOR PRODUCTION						
Resources required and management arrangements	Resources required and management Co-ordination with other West of England Authorities of Bristol, North Somerset and South Gloucestershire Councils through the Planning, Housing and Communities Board and the Joint Transport Board. Supporting							
Key Evidence:		A, HELAA, EDNA, Infrastructure & Viability sments, Sustainability Appraisals.	studies, FRA, Environmental					
Community/ stakeholder involvement	stakeholder (England) Regulations and the Neighbourhood Planning Protocol.							
		POST-PRODUCTION						
Monitoring & Review	Outpu the Af	its incorporated in a review of the Core St MR.	rategy and monitored via					

CORE STRATEGY DPD REVIEW

The Core Strategy will be reviewed around every five years following adoption. However, there will be an early partial review in conjunction with the review of West of England Authorities Core Strategies informed by work on the Joint Spatial Plan.

Role and Content	delivery develop to ensur the Loca	e Strategy sets out the spatial vision, spatial objectives, core policies and a strategy for the development of the district and framework for ment management It will be underpinned by an Infrastructure Delivery Plan re a deliverable strategy. Currently the Core Strategy constitutes Part 1 of all Plan but it will be incorporated with the Placemaking Plan in due course to ingle Local Plan			
Status	Development Plan Document				
Geographic Coverage		District wide			

TIMETABLE & MILESTONES

The planned milestones for the Core Strategy Review is set out below. The early partial review of the B&NES Core Strategy to be undertaken in conjunction with other West of England authorities reviews will be informed by work on the West of England JSP.

Commencement	Dec 2015
Issues and Options consultation (Reg 18)	November 2015 - January 2016
Preferred options consultation (Reg 18)	September - October 2016
Publication Draft (Reg 19) and draft SA report for consultation	March - April 2017
Submission of to Secretary of State (Reg 22) with final SA Report?	Sept 2017
Examination Hearings Period	Dec 2017
Adoption	March 2018

ARRANGEMENTS FOR PRODUCTION

Resources required and management arrangements	Planning Policy Team, LDF Budget & LDF Governance arrangements
Key Evidence:	SHLAA, HELAA, EDNA, Infrastructure & Viability studies, FRA, Environmental Assessments, Sustainability Appraisals.
Community/ stakeholder involvement	In accordance with the Town and Country Planning (Local Development) (England) Regulations and the Neighbourhood Planning Protocol.
DOCT DECELOR	

POST-PRODUCTION

Monitoring &	The implementation of the objectives and policies of the Core Strategy will be
Review	monitored as part of the AMR as set out in the submission Core Strategy.

		PLACEMAKING PLAN DPD						
This is a place focussed plan, containing both site allocations and updated planning policies for Development Management. The Plan will: • Facilitate the delivery of key development sites by providing the necessary level of policy guidance and site requirements to meet Council objectives Role and Content • safeguard and enhance the quality and diversity of places in B&NES and identify opportunities for change. • set out the housing supply and other development commitments to meet development needs to 2029. • be prepared in a collaborative way in order to respond to Localism. • Address how infrastructure requirements will be met • Preparation to be aligned with production of CIL								
Status	Developn	nent Plan Document						
Conformity	National I	Policy Framework; National Planning Policy C	Guidance					
Geographic Coverage District-wide but area based								
TIMETABLE & MILESTONES								
Pre-production period including commencement of document preparation September 2013								
Issues and alternative options consultation (Reg 18) November 2014								
Publish Pre-Subn	nission Dra	aft DPD (Reg 19) and draft SA report for	December 2015					
Submission to Se	cretary of	State (Reg 22) with final SA Report	March 2016					
Examination Hea	rings Perio	od	June 2016					
Receipt of Inspec	ctor's repo	rt	October 2016					
Adoption and pu	blication		December 2016					
		ARRANGEMENTS FOR PRODUCTION						
Resources required and management arrangements	Resources required and management arrangements Prepared by Planning and Transport Services in conjunction with other Services and consultant expertise where required. Corporate steer by the LDF Steering Group with key stages to be agreed at Cabinet and/or Council.							
Key Evidence:		DP, Viability Assessments.						
Community and stakeholder involvement	stakeholder (Local Planning) (England) Regulations 2012 and the Neighbourhood							
		POST-PRODUCTION						
Implementation, Monitoring & Review The implementation of the objectives and policies of the DPD will be monitored as part of the AMR.								

	TRAVELLERS' SITES PLA	AN					
Dala and Cantant	e accommodation needs of the						
Role and Content	ravelling community						
Status	Development Plan Document						
Chain of conformity	National Policy, Core Strategy						
Geographic Coverage							
	TIMETABLE & MILESTONI	ES					
· ·	y stakeholder and community	July 2009					
engagement in documen	приерагаціон	November 2011 – January 2012					
Publication of issues and a	alternative options for	(Issues & Options - call for sites					
consultation (Reg 25) ²		and site assessment criteria)					
		June – July 2012 (alternative and					
Publication of preferred o	ptions for consultation (Reg 18)	preferred sites)					
Publication of revised set	of site options for consultation	Sep/Oct 2016					
Publication and public par	Feb/March 2017						
and draft SA report	f State (Dec 22) with final SA						
Report	f State (Reg 22) with final SA	June 2017					
Commencement of Hearin	ngs	Sep 2017					
Receipt of Inspector's rep	ort	Dec 2017					
Adoption and publication		March 2018					
	ARRANGEMENTS FOR PRODU	CTION					
Resources required	Prepared by Planning Services i	n collaboration with other relevant					
and management	Council Service areas, external	authorities service providers and					
arrangements	specialist consultant advisors as	s required. Key stages to be agreed					
	at Cabinet and Council. The Po	licies Map will be revised					
	accordingly. Cost to be shared	between the Services.					
Community and		18 and 19 of the Town and County					
stakeholder involvement	Planning (Local Planning) (Engla						
	Neighbourhood Planning Proto	col					
	POST-PRODUCTION						
NA 'I ' O D - '	The DPD will be monitored as p						
Monitoring & Review reviewed if the monitoring highlights such a need.							

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² Prepared under the Town and County Planning (Local Development) (England) (Amendment) Regulations 2008 until March 2012.

PART 2: SUPPLEMENTARY PLANNING DOCUMENTS

Currently work is programmed on five SPDs in the first part of the LDS period. These are listed below and the broad programme for preparation is shown on the summary diagram on page 16.

- A review of the Planning Obligations SPD linked to the review of the Community Infrastructure Levy
- A review of the Bath HMO SPD might also be required in the LDS period, depending on the outcome of monitoring
- The existing Building Heights Study will form the basis of the preparation of an SPD
- A Design Guide SPD for new development in Bath
- The Locally Important Listed Buildings.
- A review of the Energy Efficiency and Renewable Energy Guidance for Listed Buildings and Undesignated Historic Buildings - Appendix to the Sustainable Construction and Retrofitting SPD. The timing of this is dependent on evidence published by Historic England and is therefore not shown in the summary document

Other SPDs will be prepared depending on their urgency and where resources permit.

PART 3: OTHER LOCAL DEVELOPMENT DOCUMENTS

POLICIES MAP (Proposals Map)			
Role and Content	The Policies Map identifies site-specific proposals, designations, and locations and areas to which specific policies in other DPDs apply on an Ordnance Survey base map and will include inset maps. This map evolves with each Development Plan Document.		
Status	Development Plan Document		
Conformity	Conformity with other Development Plan Documents (DPDs).		
Geographic Coverage	District-wide		
TIMETABLE & MILESTONES			
The production of the Policies Map is dependent on the timetable of DPDs which require the geographical expression of location of site-specific proposals and area based policies and will be updated as DPDs are adopted.			
ARRANGEMENTS FOR PRODUCTION			
Resources required and management arrangements	Prepared by Planning Services with Corporate GIS and technical support. Preparation of printed versions and interactive electronic versions will be outsourced as required. Key stages to be agreed at Cabinet and Council.		
Community and stakeholder involvement	In accordance with Regulations 18 and 19 of the Town and County Planning (Local Planning) (England) Regulations 2012 and the Neighbourhood Planning Protocol.		
POST-PRODUCTION			
Monitoring & Review	An amendment to the Policies Map is contingent on the outcome of the monitoring and review of DPDs.		

NEIGHBOURHOOD PLANNING PROTOCOL (STATEMENT OF COMMUNITY INVOLVEMENT)					
Role and Content	The SCI sets out how the community, stakeholders and interested parties are involved in the production of plans and proposals for the District and the determination of planning applications. The NPP reflects the localism agenda and sets out the engagement processes, guidance for the establishment of Neighbourhood Fora, preparation of Neighbourhood Plans and Neighbourhood Development Orders.				
Status	LDD				
Chain of conformity	Must at least meet the minimum requirements set out in the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008. The SCI has regard to the Council's corporate communication strategy.				
Geographic Coverage	Whole District				
TIMETABLE & MILESTONES					
Addendum published alongside adopted SCI as required					
Revisions to the SCI finalised and agreed by Council					
	ARRANGEMENTS FOR PRODUCTION				
Resources required and management arrangements	Prepared by Planning service in conjunction with Policy & Partnerships Team and in consultation with Member portfolio holder. Agreed by the Council/Cabinet.				
Community and stakeholder involvement	Fundamental revisions to the SCI will entail community engagement.				
POST-PRODUCTION					
Monitoring & Review	To be reviewed on an ongoing basis in response to problems or successes consulting on LDDs or planning applications and as part of the AMR and changes in government legislation				

COMMUNITY INFRASTRUCTURE LEVY (CIL)				
Role and Content		The CIL is a levy on new development to fund the timely delivery of infrastructure needed to support development.		
Status		Local Development Document		
Chain of conformity		Core Strategy; Infrastructure Delivery Programme (IDP)		
Geographic Coverage		Whole District		
	TIME	TABLE & MILESTONES FOR ANNUA	AL REVIEW	
Update and publish B&NES		S IDP.	By 30 th June annually	
Service / Infrastructure Proforms		oviders to submit the CIL Bid	From 1 st to 31 st July annually	
Assess the CIL Bid forms ar		nd prepare a summary report	August annually	
Prepare a draft Spending Priority Progran		Priority Programme	August/September annually	
Finalise the draft Spending Priority Programme and ma an recommendation to the Cabinet		, ,	October/November annually	
CIL Spending Prio	rity Prog	ramme agreed	December annually	
		ARRANGEMENTS FOR PRODUCT	ION	
Resources required and management arrangements	Charging schedule and a spending regime based on development proposals in the LDF, viability assessments & the Infrastructure Delivery Programme to be prepared by the Planning & Transport Service in conjunction with other Council services. This will be overseen by the LDF Steering Group with decisions made by Cabinet/Council. The work will be co-ordinated by the Officer Development Co-ordination Group with input from external developers/stakeholders as required. Other key tasks are: Clarifying the proportion to be allocated back to neighbourhoods Establish enforcement arrangements/penalisation for non-payment			
Community and stakeholder involvement	Community engagement was undertaken in preparation of charging schedule, spending regime and neighbourhood element in accordance with the Neighbourhood Planning Protocol.			
POST-PRODUCTION				
Implementation	B&NES, as both the charging and collecting authority will issue a liability notice on grant of planning permission. The levy is paid on commencement of and during development. Establish collection arrangements			
Monitoring and Review	A report on the levy raised and what it is spent on will be included in the AMR.			

Conservation area character appraisals			
Role and Content	Local planning authorities are obliged to designate as conservation areas any parts of their own area that are of special architectural or historic interest, the character and appearance of which it is desirable to preserve or enhance. Local planning authorities also have a duty to review past designations from time to time to determine if any further parts of their area should be conservation areas. Conservation area designation introduces a general control over the demolition of unlisted buildings and provides a basis for planning policies whose objective is to conserve all aspects of character or appearance, including landscape and public spaces, that define an area's special interest. There are 36 conservation areas in the District but only 12 of these have up to date conservation area character appraisals. None at present have management plans, but preparation of an appraisal provides the scope to address management opportunities.		
Geographic Coverage	District-wide conservation areas		
	TIMETABLE & MILESTONES		
1	conservation area character appraisals outside Bath is to be planned ailable, development pressure and local demand.		
Bath Conservation Area character appraisal ids planned to be progressed during 2016-17.			
	ARRANGEMENTS FOR PRODUCTION		
Resources required and management arrangements	Prepared by Planning and Conservation team with consultants. Preparation of printed versions and interactive electronic versions will be outsourced as required. Key stages to be agreed at Cabinet and Council.		
Community and stakeholder involvement	In accordance with Regulations 18 and 19 of the Town and County Planning (Local Planning) (England) Regulations 2012 and the Neighbourhood Planning Protocol.		
	POST-PRODUCTION		
	All progress relating to implementation will be reported in the AMR.		

Natural Environment and Urban Design Evidence and Strategies

1. The West of England Nature Partnership (WENP) launched in June 2013 is one of 47 Local Nature Partnerships given statutory status by Defra. The WENP will develop and advocate an investment strategy for the natural environment of the West of England that provides a range of essential services to support economic development and public health. The WENP aims to provide coherent and cohesive representation of a range of stakeholders concerned for the natural environment and work in partnership with economic development agencies, health authorities and other statutory bodies to create a truly joined up approach in the West of England. The National Planning Policy Framework (NPPF) states that local planning authorities should work collaboratively with Local Nature Partnerships.

Landscape

- 2. One of the core principles the NPPF is that planning should recognise the intrinsic character and beauty of the countryside. Landscape Character Assessment is the tool that informs judgements on the value of landscapes and should be undertaken at a scale appropriate to local and neighbourhood plan-making. The rural character assessment of the District was carried out in 2003 and an assessment of Bath was carried out in 2005 as a precursor to more detailed Conservation Appraisals across Bath which are still pending, and are dependent on available resources.
- 3. The District is vulnerable to impacts on the landscape and visual character because the existing character assessments carried out to current methodologies to accord with government policy. A District landscape character assessment carried out in partnership between the Council, and parishes and local communities is needed. This will inform planning decisions and will help to provide the context for other related assessments including local planning initiatives such as Neighbourhood Plans where these are undertaken.

Trees and Woodland Strategy

4. The need for a tree and woodland strategy has been identified through a number of related studies (Public Realm and Movement Strategy, Green Space Strategy, Green Infrastructure Strategy etc.). This is especially relevant with the high level of public interest in this area following the governments proposed sell off of the public forestry estate and the risks of significant landscape scale tree loss through ash die-back and other tree related disease. The objective is to produce, adopt and implement a collaborative strategy for protecting, developing and managing a thriving, benefit-generating treescape which is in tune with local needs and aspirations.

Ecology

5. In 2011 Government published a Natural Environment White Paper setting out its goals and vision for the natural environment followed later that year by Biodiversity 2020 Government's biodiversity strategy. The NPPF sets out the requirement to map ecological corridors and also to be able to respond to biodiversity offsetting. There is a need for the council to review/consider these needs and set out its approach, this should ideally be done to tie in with the plan review.

Design

6. As part of updating district wide design standards for the Placemaking Plan there may be scope to prepare an 'Evolving Place' project, an SPD providing planning applicants with guidelines on achieving Good Design. This would incorporate the requirement in NPPF for Local Authorities to 'deliver a wide range of high quality homes' (chapter 7, pp14-16) together with 'Promoting Healthy Communities' (NPPF chapter 8 pp17-19) into a detailed and comprehensive guidance document for use in planning prepared with input across Council services and the public and based on describing how to meet the relevant Core Strategy Policy CP6 'Environmental Quality' and NPPF requirements as well as integrating relevant corporate strategies.

Status of current Supplementary Planning Documents and Guidance

At its meeting on 10th July 2014 the Council agreed that the following adopted Supplementary Planning Documents and Guidance should also supplement the Core Strategy.

Agricultural Building Design Guidelines for the Mendip Hills AONB (published 2001, revised 2013) supplements saved Policy NE.2 in the Bath & North East Somerset Local Plan.

Archaeology in Bath & North East Somerset SPG (May 2004) and Archaeology in Bath SPG (May 2004) supports saved Policies BH.11, BH.12 and BH.13 in the Bath & North East Somerset Local Plan.

Bath City-wide Character Appraisal (August 2005) supports saved Policies BH.6, BH.8, BH.15, D.1, D.2, D.4, HG.7, GB.2, NE.1, NE.2, NE.3, NE.12 and NE.15 in the Bath & North East Somerset Local Plan.

Bath Western Riverside SPD (March 2008) supplements Bath & North East Somerset's Local Plan site allocation Policy GDS.1/B1.

Existing Dwellings in the Green Belt SPD (October 2008) supplements saved Policies HG.14 and HG.15 in the Bath & North East Somerset Local Plan.

Guidelines for Horse-related Development for the Mendip Hills AONB (published 2004, revised 2012) supplements saved Policies NE.2 and SR.12 in the Bath & North East Somerset Local Plan.

Houses in Multiple Occupation in Bath SPD with Article 4 Direction for HMO in Bath (June 2013) introduces a new threshold policy which supplements saved Policy HG.12 in the Bath & North East Somerset Local Plan

Conservation Area Appraisals

The Council has a number of Conservation Areas, the following of which are SPD or a material consideration

- Paulton Conservation Area Statement (2003)
- Chew Magna Conservation Area Statement (2003)
- Midsomer Norton and Welton Conservation Area Statement (2004)
- South Stoke Conservation Area Appraisal (March 2014)
- Hinton Blewett Conservation Area Appraisal (July 2014)
- Combe Hay Conservation Area Appraisal (July 2014)
- Claverton Conservation Area Appraisal
- Freshford and Sharpstone Conservation Area Appraisal
- Pensford Conservation Area Appraisal
- Radstock Conservation Area Appraisal
- Wellow Conservation Area Appraisal
- Woollard Conservation Area Appraisal

Village Design Statements

- Peasedown St. John Village Statement (2001)
- Hallatrow & High Littleton Design Statement (2003)
- Paulton Village Design Statement (2003)
- Bathford Village Design Statement (2005)
- Chew Magna Village Design Statement (2006)
- Larkhall Character Statement and Development Principles (1998)

Planning Obligations SPD (July 2009) supplements saved Policy IMP.1 in the Bath & North East Somerset Local Plan.

Retrofitting & Sustainable Construction SPD (February 2013) supplements saved the Bath & North East Somerset Council Local Plan and Policies CP1 and CP2 of the Core Strategy once it is adopted.

Rural Landscapes of Bath & North East Somerset: A Landscape Character Assessment (February 2003) supports saved Policy NE.1 in the Bath & North East Somerset Local Plan.

Streetscape Manual SPD (April 2005) supplements saved Policy D.2 in the Bath & North East Somerset Local Plan.

Walcot Street Works (1997), Cherishing Outdoor Places (1994), and External Building Materials Local Design Guide supplement the Bath & North East Somerset Local Plan.

City of Bath World Heritage Site Setting SPD (August 2013) supplements Core Strategy Policy B4.

GLOSSARY OF TERMS

- AAP An Area Action Plan can be used to provide a planning framework for areas of change and areas of conservation. Area Action Plans will have the status of Development Plan Documents.
- AMR The Authority's Monitoring Report will assess the implementation of the Local Development Scheme and the extent to which policies in Local Development Documents are being successfully implemented. Previously known as an Annual Monitoring Report.
- **Core strategy:** sets out the long-term spatial vision for the local planning authority area, the spatial objectives and a strategic policy framework to deliver that vision. The Core Strategy will have the status of a *Development Plan Document* and will form Part 1 of the new style Local Plan.
- **DP Development Plan:** as set out in Section 38(6) of the Act, an authority's development plan consists of the relevant *Development Plan Documents* contained within its *Local Development Framework*.
- DPD Development Plan Document: spatial planning documents that are subject to independent examination will form the Development Plan. They can include a Core Strategy, Site Specific Allocations of land, and Area Action Plans (where needed). Other Development Plan Documents, including generic Development Control Policies, can be produced. They will all be shown geographically on an adopted Policies Map.
- LDF Local Development Framework: the name for the portfolio of Local Development Documents. It consists of Development Plan Documents, Supplementary Planning Documents, a Statement of Community Involvement, the Local Development Scheme and Annual Monitoring Reports. Together these documents will provide the framework for delivering the spatial planning strategy for a local authority area.
- **LDD Local Development Document:** the collective term for Development Plan Documents, Supplementary Planning Documents and the Neighbourhood Planning Protocol.
- **LOS Local Development Scheme:** sets out the programme for preparing *Local Development Documents*.
- **LEP** Local Enterprise Partnerships: locally-owned partnerships between local authorities and businesses and play a central role in determining local economic priorities and undertaking activities to drive economic growth and the creation of local jobs.
- **NPP Neighbourhood Planning Protocol:** sets out mechanisms for:
 - Neighbourhood Fora
 - Neighbourhood Referenda

- Neighbourhood Development Orders
- Community Right to Build

This includes a review of the Council's Statement of Community Involvement.

- NPPF National Planning Policy Framework sets out the Government's planning policies for England and how these are expected to be implemented. Itreplaces all previous planning policy guidance notes and planning policy statements.
- PMP Placemaking Plan: a Development Plan Document being prepared to complement the strategic framework in the Core Strategy by setting out detailed development principles for identified sites and other policies for managing development across Bath & North East Somerset. It will form Part 2 of the new style Local Plan.

Policies Map: previously referred to as the **Proposals Map** and illustrates geographically the policies and proposals in the Development Plan Documents (DPD) on an Ordnance Survey map. Inset Maps show policies and proposals for specific parts of the district. It will need to be revised each time a new DPD is adopted.

RSS Regional Spatial Strategy: set out the region's policies in relation to the development and use of land and forms part of the *development plan* for local planning authorities. Regional strategies remained part of the development plan until they were formally revoked by the Secretary of State in May 2013.

Saved policies or plans: existing adopted development plans are saved for three years from the date of commencement of *the Act*. Any policies in old style development plans adopted after commencement of the Act will become saved policies for three years from their adoption or approval.

- **SA** Sustainability Appraisal: tool for appraising policies to ensure they reflect sustainable development objectives. Sustainability Appraisals are required in the Act to be undertaken for all local development documents.
- **SEA** Strategic environmental assessment: a generic term used to describe environmental assessment as applied to policies, plans and programmes. The European 'SEA Directive' (2001/42/EC) requires a formal 'environmental assessment of certain plans and programmes, including those in the field of planning and land use'.
- **SPD** Supplementary Planning Document: provide supplementary information in respect of the policies in *Development Plan Documents*. They do not form part of the Development Plan and are not subject to independent Examination.

